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# **Ontario Child Care Service Management and Funding Guideline**

## **2014**

**Consolidated Municipal Service Managers and District Social  
Services Administration Boards**

**Ministry of Education**

**December 2013**

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## SECTION 1: INTRODUCTION

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The Ministry of Education is pleased to release the 2014 Ontario Child Care Service Management and Funding Guideline (“Guideline”) for Consolidated Municipal Service Managers (CMSMs) and District Social Services Administration Boards (DSSABs).

The *Ontario Early Years Policy Framework* (OEYPF) provides a vision for the early years where Ontario’s children and families are well supported by a system of responsive, high-quality, accessible, and increasingly integrated early years programs and services that contribute to healthy child development today and a stronger future tomorrow. For additional information on the OEYPF, please see the MEDU website at: [www.edu.gov.on.ca/childcare/earlyyearsvision.html](http://www.edu.gov.on.ca/childcare/earlyyearsvision.html).

A key step in stabilizing and transforming the child care sector was the introduction of a new funding framework for 2013 which provides CMSMs and DSSABs with flexibility in determining how to spend their child care allocations to best meet the needs of children, families and child care operators within their community.

2014 will be another exciting year for early years programs as responsibility for family support programs is transferred to the Early Years Division of the Ministry of Education (EDU). CMSMs and DSSABs that directly manage family support programs will now receive that funding through their EDU service agreement. Details regarding family support program funding criteria, priorities, allowable expenses and reporting are included in Section 7, Family Support Programs, of this guideline.

### **Bill 143, *Child Care Modernization Act, 2013***

On December 3, 2013, the government introduced Bill 143, *Child Care Modernization Act, 2013* which, if passed, would fully repeal and replace the *Day Nurseries Act* with the *Child Care and Early Years Act, 2013*, a new, modernized legislative framework that would govern the provision of child care and early years programs and services. If passed, it would also make amendments to the *Education Act* that would support access to developmentally responsive before- and after-school programs for 6 to 12 year olds, as well as the *Early Childhood Educators Act, 2007* based on advice the government received this fall as part of the statutory review of the Act.

Pending passage, the proposed legislation would support greater access to licensed home-based child care for families by increasing the incentives for child care providers to join the licensed home-based sector, as well as strengthen the government’s oversight in child care settings. Recognizing the important partnerships that support the child care and early years system, the proposed legislation would also facilitate the local planning and implementation of child care and early years programs and services. It would reflect the leadership role that CMSMs/DSSABs play as local service system managers and provide tools for local service

system managers to bring community partners together to develop a coordinated early years and child care system.

The proposed legislation is available on the Legislative Assembly website at: [http://www.ontla.on.ca/bills/bills-files/40 Parliament/Session2/b143.pdf](http://www.ontla.on.ca/bills/bills-files/40_Parliament/Session2/b143.pdf)

The transformative changes under this proposed legislation are subject to the consent of the Legislative Assembly. If passed, the ministry recognizes that the changes would take time to implement. In the interim, the government is proposing to seek approval of a series of regulatory changes under the *Day Nurseries Act* which are critical to further supporting safety and quality, and improving accessibility to licensed child care spaces by removing some disincentives for providers to join the licensed home-based sector.

### **CMSM AND DSSAB SERVICE SYSTEM MANAGEMENT**

CMSMs and DSSABs are the designated child care service system managers responsible for planning and managing early years services at the local level. Early years services are managed by CMSMs and DSSABs through a service planning process that reflects current child care legislation, regulations and directives, including this consolidated guideline. In addition to child care system management, some CMSMs and DSSABs are responsible for the management of family support programs in their communities which is why the 2014 guideline includes direction on these programs.

The new child care funding formula and framework support CMSMs and DSSABs in their role as service system managers as they plan and manage unique community priorities, changing demographics and transform their local child care system to respond to the implementation of full-day kindergarten (FDK).

Child care service system planning is critical to supporting the broader system goals of an increasingly co-ordinated and integrated early learning and care services for children as outlined in the OEYPF. CMSMs and DSSABs should develop and implement local child care service plans based on local community needs following a planning process that engages child care service providers, school boards, the community, family support programs and local stakeholders. Similarly, these community partners should be actively engaged with the CMSM or DSSAB, and guided by its leadership in building a plan for increasingly co-ordinated and integrated early learning and child care services at the local level.

### **French Language Services**

In areas designated under the *French Language Services Act* (FLSA) CMSMs and DSSABs are required to meet the specific requirements outlined in their service agreement. Where the CMSM or DSSAB is not at full capacity, they shall annually submit to the Ministry a plan to build capacity with the above objectives.

For CMSMs and DSSABs that serve communities that are designated under the FLSA, the same clause that was included in 2013 agreements is included in the Service Description Schedule with additions related to family support programs as applicable. In this way, French Language

Services (FLS) planning for the family support programs will align with the existing FLS planning process established for child care funding.

## **FUNDING FORMULA**

The *Child Care Service Management and Funding Guideline* supports the funding formula for child care that was developed by the Ministry in 2013 to provide a more evidence-based and equitable approach to funding that responds to demographic changes and provides increased flexibility for service system managers to better meet local needs for licensed child care services. The funding formula relies on publicly-available data to drive an equitable funding allocation to child care service managers across the province. The previous funding formula was out-dated and based primarily on historical allocations. As a result of using out-dated data (up to 20 years old in some cases), it was unable to respond to changing demographics and service pressures.

The funding formula is a live formula which means that as new data are available it will be updated and allocations will be adjusted.<sup>1</sup> Maintaining a live formula allows the ministry to remain responsive to the changing needs of children and their families across the province. In 2014 the following components of the formula have been updated:

- Knowledge of official languages
- French speaking
- Population density
- Aboriginal population
- Rural and small community measure
- Ministry of Finance child population projections
- Level of education attainment
- Average Ontario Works caseload

Updated data for the Low-Income Cut-Off measure are not yet available and therefore no changes are reflected in the 2014 funding formula.

The new approach moves from funding allocations that are limited to specific expenditures, to a new framework of flexible funding allocations that can be spent on a range of expense categories (with limited exceptions). Each expense category has associated reporting requirements which will be tracked in the Education Finance Information System (EFIS). For additional information on reporting and expenditure requirements please see the individual expense sections of this guideline (i.e. fee subsidy, Special Needs Resourcing (SNR), capacity building etc.).

The premise of the new approach is to deliver child care services that act as supports to child care operating costs: general operating, fee subsidy, SNR and administration. These central costs will be funded through the core service delivery allocation which is comprised of an 80/20

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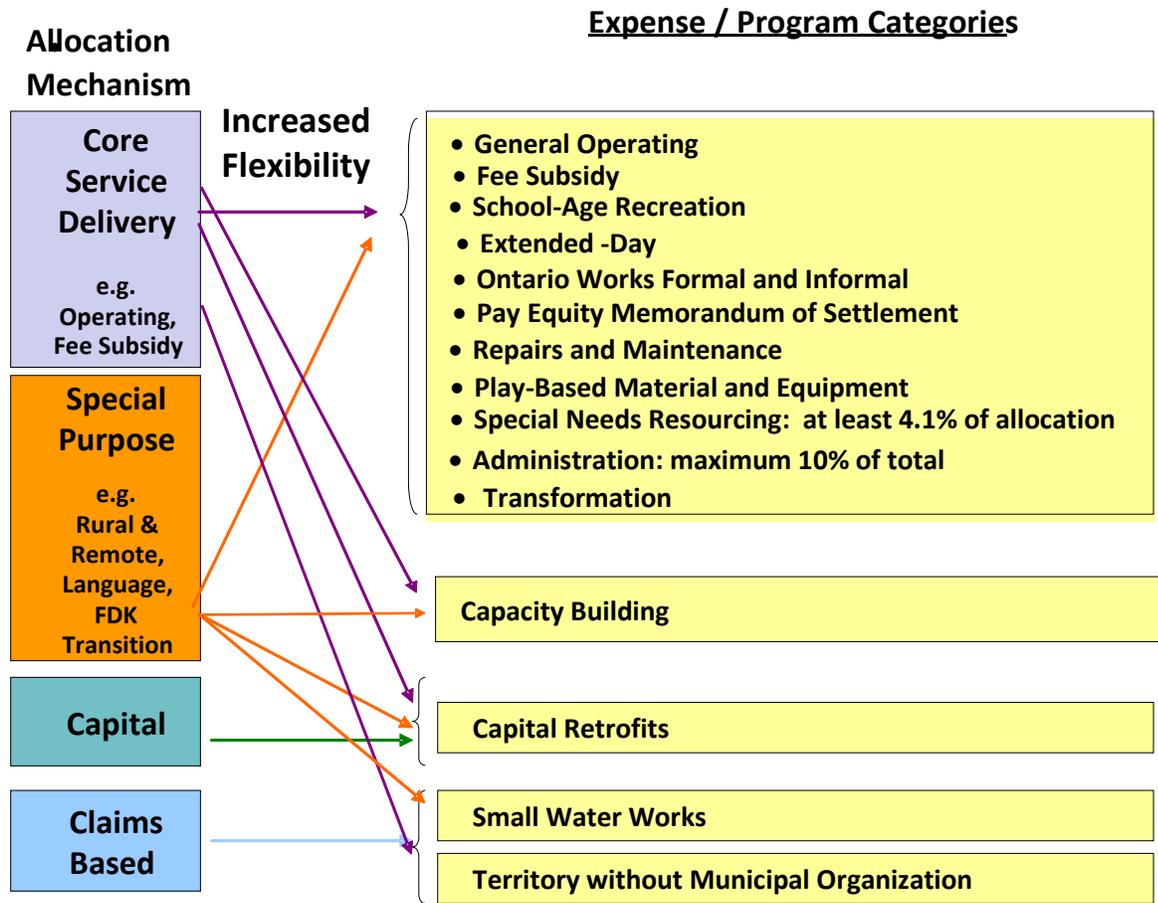
<sup>1</sup> The formula will only be updated prior to the release of agreements; there will not be mid-year allocation adjustments as a result of new data availability.

cost shared allocation, a 100 percent provincially funded allocation and a 50/50 cost shared allocation for administration (except in the case of TWOMO). Variances in local need (e.g. rural/remote and language) will be supported through the special purpose allocation that provides funding to supplement the core service delivery allocation. Minor capital funding projects funded by a CMSM or DSSAB will be supported through the capital retrofit allocation.

Capital Retrofit funding may not be used to support other expenses; however, funding under the core service delivery allocation and the special purpose allocation may be used to support **all expense categories** (with limited exceptions). For example, funding from core services may be used to support capacity building; funding from a rural/remote allocation through special purpose may be used to support repairs and maintenance or fee subsidy etc. All outcomes will be captured through reporting. Additional details regarding the new funding flexibility can be found in Section 2: Ministry Business Practice Requirements.

The diagram below illustrates the three main funding formula **allocation** components: Core Service Delivery, Special Purpose and Child Care Capital. The diagram also includes 13 expenses/program categories: General Operating, Fee Subsidy, SNR, Pay Equity, Capacity Building, Administration, Ontario Works, Transformation, Repairs and Maintenance, Play-Based Material and Equipment, Small Water Works, Territory without Municipal Organization and Capital Retrofits.

In addition to the three main funding formula allocation components, in 2014 CMSMs and DSSABs that currently manage family support programs will receive their funding for these programs as part of their EDU service agreement in a separate **enveloped** allocation. As part of the modified status quo program operation, family support program funding will be based on previous MCYS allocations and restricted to use only for these programs (i.e. there is no flexibility between child care and family support program allocations).



CMSMs and DSSABs have full flexibility to spend their allocations on any of the expense/program categories, except in situations where the allocation is enveloped or has limited flexibility to address specific purposes (e.g. Capacity Building, Capital Retrofits and family support programs). Additional details on financial flexibility are provided in the Ministry Business Practice Requirements section of this guideline (section 2).

The following sections provide a brief overview of each of the allocation areas; for more information on the allocation methodology, please see the *2014 Child Care Funding Formula Technical Paper* available on the Financial Analysis and Accountability Branch’s website: <http://faab.edu.gov.on.ca>.

**CORE SERVICE DELIVERY**

The Core Service Delivery allocation is intended to support the availability of licensed child care programs that contribute to healthy child development; to provide fee subsidy for eligible families to access licensed child care, approved recreation programs and FDK before and after school programs, and to support children with special needs in participating in these programs.

Under the new funding framework there are no dedicated allocations for Wage Subsidy, Wage Improvement, Pay Equity and SNR; they are now included as part of the Core Services Delivery allocation. In order to support access to child care for children and families in need, Core

Service Delivery allocations should be prioritized for fee subsidies, Ontario Works and SNR expenses.

Please see the *2014 Child Care Funding Formula Technical Paper* for additional details on how this funding was allocated.

### **SPECIAL PURPOSE**

Special Purpose funding has two allocation components:

1. Allocations that are enhancements to the Core Services allocation intended to reflect unique service delivery demands. These are: Rural/Remote, Language, Aboriginal, Cost of Living, FDK Transition, Territory Without Municipal Organization and Small Water Works.
2. Allocations that align with Ministry priorities to support, supplement or transform the delivery of child care services are: Transformation, Capacity Building, and Repairs and Maintenance.

### **CAPITAL RETROFIT**

The capital allocation will help support child care capital retrofit expenses related to the transformation of child care programs to serve younger age groups as four and five year olds move into FDK. Please see the Capital Retrofit Expense section of this guideline for additional details (section 5).

### **COST-SHARING REQUIREMENTS**

For almost 10 years the Province of Ontario has made incremental investments in child care without requiring additional financial contributions from Ontario's municipalities. Consistent with this principle, the implementation of the child care funding formula did not require additional cost-sharing by municipalities. There will be no increase to cost-sharing requirements in 2014, which is consistent with the approach taken in 2013.

In order to maintain municipal cost share requirements at historical levels (or lower) while implementing the new funding formula and framework, the cost-sharing requirements of the child care allocations are as follows<sup>2</sup>:

1. Core Services Delivery
  - Core Service Delivery 100 percent - expenditures are 100 percent provincially funded
  - Core Service Delivery Cost Shared – expenditures are 80 percent provincially funded and 20 percent municipally funded.
2. Special Purpose
  - All special purpose expenditures are 100 percent provincially funded
3. Child Care Capital
  - All child care capital expenditures are 100 percent provincially funded

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<sup>2</sup> Funding allocations that are cost shared will be provided under the authority of the *Day Nurseries Act*, R.S.O. 1990, c. D.2 ("*Day Nurseries Act*") while 100 per cent allocations will be provided under the authority of the *Ministry of Community and Social Services Act*, R.S.O. 1990, c. M.20 ("*Ministry of Community and Social Services Act*").

**Child Care Administration**

For 2014, the expenditure benchmark for administration will be a maximum ceiling of ten percent of the total CMSM or DSSAB's allocation, less funding for Territory without Municipal Organization (TWOMO). Please note the ten percent administration ceiling includes the CMSM or DSSAB's 50/50 cost sharing amount noted in their budget schedule.

This change responds to feedback from CMSMs/DSSABs over the past year with regards to pressures related to the 2013 administration benchmark and is based on additional administration expense data.

## SECTION 2: MINISTRY BUSINESS PRACTICE REQUIREMENTS

### TRANSFER PAYMENT BUSINESS PROCESS

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#### OVERVIEW OF CONTRACTING PROCESS

In accordance with the Government of Ontario's Transfer Payment Accountability Directive, and consistent with the principles of prudent fiscal management, funds must be flowed to recipients only upon signature of the service agreement.

Service agreements identifying funding levels were distributed to CMSMs and DSSABs on **December 19, 2013** for signature by March 14, 2014.

The contracting process will consist of the following three stages: contracting; payment; and financial reporting.

#### CONTRACTING

Service agreements between the Ministry and CMSMs and DSSABs:

- set out expectations, terms and conditions of funding to support good governance, value for money, and transparency in the administration of transfer payment funds;
- document the respective rights, responsibilities, and obligations of the Ministry and CMSMs and DSSABs;
- include specific, measurable results for the money received, reporting requirements, and any corrective action the government is entitled to take if agreed upon results are not achieved; and,
- subject to the *Freedom of Information and Protection of Privacy Act*, the *Municipal Freedom of Information and Protection of Privacy Act* and other legislation, allow independent verification of reported program and financial information by independent professionals and the Auditor-General of Ontario.

#### FINANCIAL REPORTING

##### Financial Reporting Cycle

As stated in the Reporting Schedule (Schedule D of the service agreement), CMSMs and DSSABs are expected to provide the following submissions to the Ministry as per the following cycle:

<b>Submission Type</b>	<b>Due Date</b>
Service Agreement	March 14, 2014 *
Estimates	March 31, 2014*
Revised Estimates	August 29, 2014
Financial Statements	May 30, 2015

\*With automatic extensions should the CMSM or DSSAB not receive municipal council approvals by this date.

### **In-Year Funding Adjustments**

As per the service agreement, the Ministry automatically adjusts entitlement and the resulting cash flow to reflect under spending which is expected or forecasted following the submission of the Estimates, Revised Estimates and Financial Statements (where actual under spending is reported).

These adjustments will result when the following occurs:

- projected or actual spending levels indicate that the CMSM or DSSAB will not generate an allocation amount to the same level that was communicated prior to the start of the calendar year;
- the Ministry identifies through its review process that projected spending levels should be adjusted to reflect an amount that more closely reflects previous years' actuals, trends and expectations for the current calendar year. This process is completed through discussions between the Ministry and CMSMs and DSSABs.

### **Policy for Late Filing**

The policy for late filing is applicable to the following Ministry submissions:

1. Service Agreement
2. Estimates
3. Revised Estimates
4. Financial Statements

Where a CMSM or DSSAB files any submission after the filing deadline, its regular monthly cash flow will be reduced progressively and withheld by the Ministry as follows until the submission has been received:

- If the submission is not received by the Ministry within 30 days after the filing deadline, the Ministry will inform the CMSM/DSSAB that the submission is overdue.
- 31-60 days = 2% of the total annual allocation.
- Greater than 61 days = 5% of the total annual allocation.

Upon submission of Ministry requirements, the Ministry will revert back to the normal monthly payment process and will include in the monthly payment the total amount withheld up to that point.

## SERVICE/ FINANCIAL DATA AND TARGETS

In compliance with the Transfer Payment Accountability Directive, there are service targets, called contractual service targets, tied to the child care service agreement to support accountability and facilitate funding recovery. There are three contractual service targets, which are a compilation of three expense categories and data elements related to fee subsidy, Ontario Works and SNR. There are no contractual service targets for family support programs in 2014.

CMSMs and DSSABs are required to set contractual service targets, in collaboration with the Ministry, each calendar year; the targets should reflect local demand and priorities. These targets are included in the child care service agreement for the current contract year.

Should the CMSM or DSSAB not meet all three contractual service targets by 10% or more in the aggregate, the Recipient's entitlement and cash flow will be reduced by 1% for every 10% missed to reflect the underachievement of contractual service targets. This one-time funding adjustment will be processed upon review of the Financial Statement submission by the Ministry.

Contractual service targets are monitored by the Ministry through a three-step progressive action process:

1. The Ministry will review the Recipient's Revised Estimates variance report and action plan;
2. The Ministry will meet with the Recipient to monitor these targets should they project the inability to meet all three contractual service targets after the Revised Estimates submission;
3. The Ministry will affect a one-time recovery of funds if contractual service targets are not met by year-end as identified to the Ministry in the Financial Statement submission.

Service targets must be consistent with Ministry policy direction as well as community priorities; financial flexibility should improve client and service outcomes.

Children who receive fee subsidy for recreation programs and/or extended day should be included in the fee subsidy contractual service target. Children who receive Ontario Works child care funding should be counted under Ontario Works regardless of the type of program they attend. Similarly, children who receive support through SNR funding should be counted as part of the SNR contractual service target regardless of the type of program they attend.

CMSMs and DSSABs will report on all regular data elements not included in the contractual service targets in their Estimates, Revised Estimates and Financial Statement reports. Contractual service target settings will be automatically uploaded into the appropriate fields in EFIS once set by the CMSM or DSSAB.

<b>Contractual Service Targets</b>			
<b>Target</b>	<b>Expense Category</b>	<b>Contractual Target</b>	<b>Description</b>
1	Fee Subsidy	Total of the Average Monthly Number of Children Served	Total average monthly number of infants, toddlers, preschoolers, JK, SK, school aged and recreation children served
2	Special Needs Resourcing	Total of the Average Monthly Number of Children Served	Total average monthly number of children Served from 0 up to SK and school aged
3	Ontario Works	Total of the Average Monthly Number of Children Served (formal and informal)	Total average monthly number of infants, toddlers, preschoolers, JK, SK and school aged children served

## **ESTIMATES REPORTING**

The Estimates submission allows CMSMs and DSSABs to identify the level of provision of services and associated expenditures and revenues by the CMSMs and DSSABs for the upcoming fiscal year covering the period of January to December. The Estimates submission is due by March 31, 2014.

## **REVISED ESTIMATES REPORTING**

The Revised Estimates submission allows CMSMs and DSSABs to monitor in-year performance against financial and service data targets. The Revised Estimates submission is submitted annually by each CMSM or DSSAB to the Ministry. It is for the period ending June 30, with a projection of expenditures and service data to December 31. It is due by August 29, 2014.

## **FINANCIAL STATEMENTS REPORTING**

The Financial Statements reporting submission represents the CMSM or DSSAB's performance against its financial and service targets for the year. It is due five months following the CMSM or DSSAB's year-end date, or May 30 and includes the following five elements:

1. Audited financial statements of the CMSM or DSSAB;
2. A post audit management letter issued by the external auditors. If such a letter is not available, confirmation in writing for the rationale as to why it is not available;
3. A special purpose audit report\* which includes the breakdown of expenditures and other restrictions as funded by the Ministry and outlined in this guideline;
4. An active EFIS submission;
5. Written confirmation to the Ministry that all requirements as outlined in the "Ontario Child Care Service Management and Funding Guideline" have been adhered to.

\* The special purpose audit report will allow for the independent verification of data reported within EFIS. Sample word and excel templates will be provided at a later date.

## VARIANCE REPORTING

Variance reporting is required for identified significant variances for Revised Estimates and Financial Statements. CMSMs and DSSABs will be required to report significant variances, reason for variances, impacts on staff and services and provide an action plan as part of financial reporting.

### Variances

Significant variances are identified as follows:

- At Revised Estimates: A variance report is required if the major expenditure category when compared to the Estimates expenditure category is \$25,000 and 10% over or under the target.
- At Financial Statements: A variance report is required if the major expenditure category when compared to the Revised Estimates expenditure category is \$25,000 and 10% over or under the target.
- With respect to contractual service targets, a variance report is required if service data is 10% or more over or under the target.

### Significant Variance

	Variance Reporting
<u>Major Expenditure Category</u>	+/- \$25,000 and 10%
<u>Contractual Service Target Data</u>	+/- 10%

### Exceptions to Variance Reporting

Where additional funding is announced following the receipt of the Estimates submission in EFIS, a modified variance reporting methodology will be introduced to allow CMSMs and DSSABs to report on variances based on the revised funding allocation and increased expenditures.

## PAYMENT

### Budget Schedule

The Budget Schedule (Schedule C of the service agreement) identifies the Ministry's allocation to CMSMs and DSSABs. Generally, the allocation is divided into 12 payments. While payments in each calendar year should only begin after the service agreement is signed by the Ministry and the CMSM or DSSAB, the Ministry may continue to make payments based on the Revised Estimates for the immediately preceding calendar year until the Estimates submission for the current calendar year is approved.

## Payment Mechanics

Monthly cash flow percentages will be based upon the total 2014 allocation\*:

January*	8.3%
February*	8.3%
March*	8.4%
April*	8.3%
May	8.3%
June	8.4%
July	8.3%
August	8.3%
September	8.4%
October	8.3%
November	8.3%
December	8.4%

\*January, February, March and April payments may be based upon the prior year's Revised Estimates submissions until the signed service agreement is received.

Based on Service Agreement:

The original monthly cash flow will be updated to reflect the 2014 allocations upon receipt of the signed service agreement.

Based on Estimates:

The Ministry's Financial Analysts will be reviewing the Estimates submission from CMSMs and DSSABs, which is due by March 31, 2014. Upon completion of the Estimate Submission reviews by Ministry staff, the cash flow for 2014 will be adjusted based on the reviewed entitlement in EFIS. If the reviewed entitlement from EFIS is different from the entitlement in the service agreement, the year to date cash flow will be adjusted to reflect the reviewed entitlement in EFIS.

Based on Revised Estimates:

If the Revised Estimates submission in EFIS, due by August 29, 2014, reflects a different entitlement amount than in the Estimates, then the cash flow for the October payment will be adjusted based on 10/12<sup>th</sup> of the entitlement amount subtracting the total amount of payments made to date in 2014. The following monthly payments will be based on the monthly cash flow percentages as noted above multiplied by the entitlement amount in the Revised Estimates submission in EFIS.

Based on Financial Statements:

When the CMSM or DSSAB submits their Financial Statements, if the entitlement calculated in the Financial Statements exceeds the total amount paid for that fiscal period, the difference will be cash flowed to the recipient after the review of the Financial Statements submission by the Financial Analyst. Any amounts owing by the CMSM or DSSAB to the Ministry will be deducted

from a future month's cash flow amount. The CMSM or DSSAB is not to issue a cheque for the recoverable amount.

## **FINANCIAL FLEXIBILITY**

### **Child Care**

To modernize the approach to child care funding, the government has developed a new, more transparent approach to funding that responds to demand for services, helps stabilize fees and improves reliability of child care, to better support child care operators and parents.

Under the new funding formula, child care funding is now divided into three allocations:

1. Core Service Delivery
2. Special Purpose
3. Capital

As part of the Ministry's revised child care funding framework, the allocation and expense reporting functions have been separated. As a result of increased flexibility for CMSMs and DSSABs in their ability to allocate funding to local priorities, the allocations and expenditures will no longer align.

Funding provided through the Core Service Delivery allocation and the following Special Purpose allocations can be used for any type of expense (other than TWOMO):

- Language
- Aboriginal
- Cost of Living
- Rural/Remote
- FDK Transition
- Repairs and Maintenance
- Transformation

### **Exceptions to Financial Flexibility in Child Care**

To align with the Ministry priorities of supporting quality and transforming the child care sector, some allocations have limited flexibility:

- Capacity Building – funding may be transferred into, but not out of Capacity Building.
- Small Water Works – funding may be transferred into, but not out of Small Water Works.
- Capital Retrofits - funding may be transferred into, but not out of Capital Retrofits.
- Territory Without Municipal Organization – TWOMO is a claims-based program. Cash flow will be adjusted to reflect TWOMO claims. Funding may not be transferred into or out of TWOMO.

### **Family Support Programs**

Funding for family support programs flows under detail codes (e.g., A462 – Ontario Early Years Centres), which are codes that describe each type of family support program

funding. Schedule C of the service agreement outlines the detail code(s) and the amount of associated funding. Below is a list of detail codes for family support programs:

- A462- Ontario Early Years Centres
- A466- Data Analysis Coordinators
- A525- Early Child Development Planning
- A386- Child Care Resource Centres

### **In-Year Flexibility**

CMSMs and DSSABs have in-year flexibility to realign funds between family support program detail codes outlined in schedule C of their service agreement. Financial flexibility should be exercised to meet service needs and address volume pressures and must be in accordance with the financial flexibility criteria outlined below. CMSMs and DSSABs must identify the realignment of funding in their applicable financial reporting submissions.

In order to exercise financial flexibility, CMSMs and DSSABs must meet the following criteria:

- **Program/Policy Direction and Priorities** - services must be delivered in the most effective, efficient and affordable manner. Service levels must be consistent with community priorities. Financial flexibility must improve client and service outcomes.
- **Funding Policies and Guidelines** - permanent realignments between detail codes cannot be made. Any realignment between detail codes is only effective for the current calendar year.

### **Funding may be transferred between the following detail codes:**

- Program Effectiveness – Data Analysis Coordinators (A466)
- Ontario Early Years Centres (A462); and
- Early Child Development (ECD) – Planning (A525)
  - There is full flexibility with regular ECD Planning
  - There is limited flexibility with Aboriginal ECD Planning; funding may be transferred into, but not out of this portion of A525.

### **Funding may not be transferred in or out of the following detail codes:**

- Child Care Resource Centres (A386)

**Please note there is no flexibility between child care and family support program allocations.**

### **System Needs – Child Care**

In general, CMSMs and DSSABs should be able to report the majority of previous system needs expenditures under general operating, capacity building and play-based material and equipment.

In recognition of the fact that some CMSMs and DSSABs may have a need to transition some other established system needs funded services, the Ministry will continue to permit this practice in 2014. CMSMs and DSSABs may file expenses for system needs under “Miscellaneous” in EFIS provided that they have consulted with their Child Care Advisor (CCA) and both parties have agreed that the expenditure cannot fit under any other expense category. Expenditures cannot exceed system needs expenditures from 2012, and no new expenditures and/or programs may be funded under system needs.

For reference, below is the prior provincial direction for system needs:

Where the CMSM or DSSAB is able to demonstrate that the spaces created under Best Start can be sustained and secured through fee subsidies, wage subsidies, Special Needs Resourcing and administration (now funded using core service delivery and special purpose allocations), CMSMs and DSSABs may request from the Ministry, to allocate funds to further support the spaces. This could be achieved by allocating funds to areas that could include quality initiatives, training of staff and/or addressing accessibility in rural and northern areas through transportation. These areas require prior approval from the Ministry.

The Ministry will continue to work with CMSMs and DSSABs who have a history of recording system needs expenses in the interests of funding sustainable solutions to community needs. This may include work with other ministries and community partners, including efforts connected to family support programs.

## **BASIS OF ACCOUNTING**

CMSMs and DSSABs are required to report their revenues and expenditures using the modified accrual basis of accounting in their Estimates, Revised Estimates and Financial Statements submissions. This basis of accounting is also guided by other policies and guidelines.

### **Modified Accrual Basis of Accounting**

The modified accrual accounting requires the inclusion of short-term accruals of normal operating expenditures in the determination of operating results for a given time period. Short-term accruals are defined as payable usually within 30 days of year-end.

The modified accrual basis of accounting does not recognize non-cash transactions such as amortization, charges/appropriations to reserves or allowances as these expenditures do not represent an actual cash expenditure related to the current period.

Under modified accrual accounting, expenditures that would be amortized under full accrual accounting must be recognized as expenditures in the budget year the goods or services are received.

Expenditures made once a year (e.g. property taxes, insurance) must be recorded in one of the following two methods:

1. Expenditures will be charged to the period in which they are paid.
2. The part of the expenditure that applies to the current year will be expensed in that year.

Either method of accounting for expenditures made once a year is acceptable. However, the selected method must be consistent from year to year.

### **ADMISSIBLE/ INADMISSIBLE EXPENDITURES**

Expenditures deemed reasonable and necessary for the provision of services subsidized by the Ministry are admissible in the calculation of the funding entitlement. These expenditures must be supported by acceptable documentary evidence that is retained for a period of no less than seven years.

All expenditures arising from transactions not conducted at arms length from the CMSM or DSSAB (e.g. transactions in which both parties to the transaction may not be acting independently of each other due to a previous relationship) must receive prior Ministry approval.

Appendix B contains a list of expenditures identified by their admissibility for purposes of calculating funding entitlement. In order to support the consistent expenditure of provincial funds, enhance clarity and provide clear direction, the Ministry will be engaging with CMSMs and DSSABs in 2014 to review this appendix.

## **BUSINESS PRACTICES WITH SERVICE PROVIDERS**

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### **STANDARDS AND REQUIREMENTS**

CMSMs and DSSABs are required to:

- Ensure that funds are used in accordance with the Ministry's policies, procedures, and guidelines;
- Monitor the use of funds with service providers on an annual basis; and
- Reconcile service provider use of funds and recover funds as required.

CMSMs and DSSABs must also have policies and procedures in place in order to fulfill all of their reporting requirements to the Ministry. This accountability applies to both service providers from whom CMSMs and DSSABs have purchased service as well as services directly operated by CMSMs and DSSABs. In addition, the delivery agent's financial policies and procedures are subject to Ministry review.

### **RECONCILIATION**

As a best practice, CMSMs and DSSABs should have a comprehensive reconciliation process in place that reconciles actuals against allocations, as well as provides supporting documents for audit purposes. The CMSM's or DSSAB's reconciliation process is subject to Ministry review.

### **RECOVERIES**

Identified unused funds must be recovered from service providers within two years. These funds must be identified as offsetting revenues in EFIS, Schedule 2.4.

### **MAJOR CAPITAL**

CMSMs and DSSABs are required to advise the Ministry of any knowledge regarding the sale/transfer/renovation of child care or family support program properties that previously received capital funding from the government.

## SECTION 3: CORE SERVICE DELIVERY

### FEE SUBSIDY EXPENSE

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#### PURPOSE

Child care plays a key role in helping to promote healthy child development and helping children to reach their full potential. It is an essential support for many parents, helping them to balance the demands of career and family while participating in the workforce or pursuing education or training.

#### ELIGIBILITY

Access for eligible families is subject to the availability of subsidy funds within the budget of the CMSM or DSSAB and space availability within a child care program.

#### Ontario Works Recipients

Ontario Works participants and other social assistance recipients are deemed automatically eligible and are not required to be assessed under the income test. To be eligible for subsidy, parents must be participating in approved employment assistance activities unless the child or parent has a special need or the child has a social need.

Per Ontario Works Policy Directives, participants of the Learning, Earning and Parenting (LEAP) program, a targeted strategy of Ontario Works that provides child care assistance and other supports to young parents on social assistance to help them finish high school and develop parenting skills, may receive child care fee subsidies in order to participate in activities as documented in their individual service plans.

Individual child care transition plans must be established for social assistance recipients to provide continuity of care for the child. As a social assistance recipient moves to full-time employment and exits social assistance, child care assistance remains available as long as the parent is considered eligible under the income test.

#### Child Care Fee Subsidy – Parents Who Qualify Based on Income

Parents who are eligible under the provisions of the income test may be eligible for fee subsidies for children under 10 years of age (or up to 12 years of age where there are special circumstances) as per Subsection 8 (4) of the *Day Nurseries Act (DNA)*. Parents of children with special needs may be eligible for fee subsidies for children under 18 years of age. Fee subsidy funds can be used to support full and part-time child care in licensed day nurseries and private-home day care (PHDC) agencies.

Fee subsidies may also be available for school-age children enrolled in approved recreation programs who are 6<sup>3</sup> years of age, up to 12 years of age, or for children with special needs from ages 6 to 18 years (please see the School-Age Recreation section of this guideline for additional information).

### **Child Care for Ontario Works Participants**

Child care fee subsidies are an important support for Ontario Works participants including LEAP participants and Ontario Disability Support Program (ODSP) recipients in approved employment assistance activities. Funds for Ontario Works participants may be used for licensed or unlicensed (informal) child care to enable parents to participate in approved employment assistance activities as documented in their signed participation agreements.

The Ministry recognizes that the use of informal child care options for Ontario Works participants has been declining and licensed options have been increasing. In order to support this trend and align with the Ministry's approach to promoting the use of licensed child care options, CMSMs and DSSABs must prioritize the use of licensed child care for Ontario Works participants. This means that Ontario Works participants may only access informal (unlicensed) child care when a licensed child care arrangement is not possible due to the client's needs and the availability of service (e.g. need for weekend/overnight care).

If an Ontario Works recipient is unable to participate in licensed child care, based on service availability or their employment/training commitments, they may access funding for informal care as prescribed in the Ontario Works Directive; this will maintain the government's priority to support Ontario Works clients to participate in the workforce and employment related activities.

The Ministry of Education will be introducing a requirement for CMSMs and DSSABs to document the rationale for the provision of funding for informal child care, where those instances arise in 2015. The Ministry intends to develop a systematic approach to data collection across all CMSMs and DSSABs, working collaboratively with the Ministry of Community and Social Services, and CMSMs and DSSABs. In 2014, we encourage CMSMs/DSSABs to explore local policies/processes for implementing these future documentation requirements. The Ministry will engage with you on the system implications of this requirement in the coming year.

Considerations regarding child care arrangements may include the number of children if they cannot be accommodated by a licensed child care provider, age of the children and hours of care needed as identified in their participation agreement. The transition between subsidized part-day and subsidized full-day care as parents' and children's needs change should be seamless and support the substantiated needs of children and families.

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<sup>3</sup> For the purpose of defining school-age children in approved recreation programs, "6 years of age" can mean a child that turns 6 years of age in the current year (i.e. by the last day of December).

Informal care may be provided by occasional caregivers, neighbours, recreation programs, etc. Paid care provided by relatives outside of the Ontario Works benefit unit<sup>4</sup> is permitted as long as receipts are provided.

Ontario Works participants may receive assistance for the actual cost of licensed child care and up to pre-established ceilings for unlicensed (informal) child care. Maximum payment levels for informal care for children from 0 -12 years of age and under age 18 if the child has a physical impairment or developmental disability are specified under O. Reg. 134/98, Subsection 49.1 (2) of the *Ontario Works Act, 1997*.

Ontario Works participants will be required to produce receipts on request for either informal or licensed care purchased directly.

## **FEE SUBSIDY MANAGEMENT**

CMSMs and DSSABs are encouraged to provide a flexible mix of subsidies for part- and full-day child care, across all age groups, which reflect the range of local service needs. A seamless transition should be provided between subsidized part-day and full-day care, or part-week and full-week care as the needs of parents and children change. While taking into account parental choice, CMSMs and DSSABs are expected to leverage fee subsidy funds as appropriate to support child care operators as they convert their programs to serve younger age groups.

### **Determining the Amount of Child Care to Subsidize**

CMSMs and DSSABs are to determine the amount of subsidized child care for each eligible family in accordance with the policy statement "*Improving Access to Subsidized Child Care*" (please see Appendix C). The parent's employment or education activities that result in a need for child care should be documented. Where a parent works regular, full-time hours (at least 35 hours a week without rotating shifts), CMSMs and DSSABs are discouraged from documenting actual parental shifts worked as part of the attendance records. Similarly, information pertaining to a parent's illness or disability where the illness or disability is the reason for needing child care should be documented. This includes documenting necessary information regarding a child's special or social needs.

### **User Fees**

CMSMs and DSSABs are strongly discouraged from adopting parent fee practices that cause subsidized parents to pay fees that may exceed their ability to pay as determined by the income test.

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<sup>4</sup> The benefit unit is defined as "a person and all of his or her dependents on behalf of whom the person applies for or receives basic financial assistance".

CMSMs and DSSABs may not charge user fees to social assistance recipients who are not engaged in paid employment.

## **IMPLEMENTATION**

Ontario is investing in the education of its youngest students to help give them the best start in life. FDK seeks to expand early learning opportunities for children ages 4 and 5. As FDK is implemented and the child care system transitions to serve children ages 0-4, we have the opportunity to build a better integrated, seamless early learning and child care system.

To complement the standard income test, the Ministry encouraged CMSMs and DSSABs to adopt a standard approach to managing demand for fee subsidies based on local needs (e.g. first come/first served). This approach allows for flexibility at the local level while introducing more consistency across CMSMs and DSSABs in the way that access to fee subsidy is managed.

CMSMs and DSSABs have historically undertaken local planning processes to assess the socio-economic factors and to determine the appropriate allocation formula for fee subsidy funds that best meet the needs of their community. CMSMs and DSSABs should continue to use the local policies they already have in place to support the distribution of fee subsidies to children and families; however Ontario Works participants should be prioritized where possible.

Examples of socio-economic factors that could be used to allocate fee subsidies in a CMSM or DSSAB include:

- Income levels of families with children;
- Geographic areas, such as wards, lower tier municipalities, territory without municipal organization;
- High growth areas;
- Social assistance recipients;
- Children's age groups; and
- Cultural and linguistic groups such as Aboriginal peoples and Francophones.

CMSMs and DSSABs continue to have the flexibility to provide immediate child care subsidy to families facing exceptional circumstances, such as referrals from children's aid societies or victims of domestic violence.

CMSMs and DSSABs are expected to plan for the transition to employment for social assistance recipients so that continuity of child care support is available.

Wait list policies are to take into account families with children enrolled in before- and after school programs at FDK sites.

### **Extended Day Fee Subsidies**

CMSMs and DSSABs are to fund subsidies based on 100% of school-board established before- and after-school rates (per O. Reg. 221/11 (Extended Day and Third Party Programs)).

To make the best use of subsidy dollars it was recommended that school boards establish a before-school rate, an after-school rate and a combined rate for the before- and after-school program (per O. Reg. 221/11 (Extended Day and Third Party Programs)).

CMSMs and DSSABs are to establish overall framework agreements with school boards that will cover all FDK school sites where boards are directly operating before- and after- school programs, for the provision of fee subsidies. Where a board has entered into an agreement with a qualified third-party provider, CMSMs and DSSABs will continue with existing contractual processes in place (e.g. continue or enter into purchase of service agreements with individual providers).

### **Fee Subsidy Management with Children and Operators**

CMSMs and DSSABs continue to have discretion regarding local fee subsidy management. Most CMSMs and DSSABs in the province use the best practice under which the “subsidy follows the child” in allocating fee subsidy funding. This benefits children and families by helping support the choices for child care that best meet their needs. In others, subsidy funding is committed to specific child care centres, such that parents may only enrol their child if there is a vacancy for a subsidized space in the centre.

While CMSMs and DSSABs have flexibility in setting their community waitlist priorities for local fee subsidy management, applicants for fee subsidy that meet the eligibility criteria (outlined below) cannot be denied eligibility (e.g. post-graduate students).

### **DETERMINING ELIGIBILITY**

This portion of the guideline reviews the policies and practices related to determination of eligibility for fee subsidy.

#### **Eligible Families**

Social assistance recipients are eligible for full subsidy without being subject to the income test. This includes:

- A person eligible for income support under the *Ontario Disability Program Act, 1997*; and
- A person eligible for income assistance under the *Ontario Works Act, 1997* who is employed or participating in employment assistance activities under the Act or both.

Other parents may be eligible for full or partial subsidy based on the income test formula detailed below.

#### **Income Test**

CMSMs and DSSABs must use the income test prescribed by O. Reg. 262 made under the *Day Nurseries Act* to determine eligibility for fee subsidy and the amount of the parental contribution. CMSMs and DSSABs are responsible for administering the income test and verifying information. CMSM and DSSAB staff specifically designated to process applications for fee subsidy must administer the income test.

Questions and answers about the income test may be requested from your Child Care Advisor.

### **Definition of Income**

For the purposes of income testing, the definition of income is “adjusted income” as defined by the federal government for purposes of the Canada Child Tax Benefit (section 122.6 of the federal *Income Tax Act*). This definition includes net income from line 236 on the income tax returns of both spouses excluding payments received from the federal Universal Child Care Benefit (UCCB).

### **Verification of Income**

All applicants for child care fee subsidy (and where applicable the applicant’s spouse), as well as recipients already receiving fee subsidy and being assessed under the income test, are required to provide a copy of either the most recent available *Notice of Assessment* or *Canada Child Tax Benefit (CCTB) Notice* to the CMSM or DSSAB.

- The *Notice of Assessment* may be used for families not receiving the UCCB – refer to “net income” on line 236.
- The *CCTB Notice* may be used for families receiving the UCCB as adjusted income for the CCTB excludes the UCCB.

This means that all applicants (and where applicable the applicant’s spouse) are required to file an income tax return annually in order to be considered for fee subsidy eligibility.

Applications for fee subsidy may be taken and eligibility reviews may be conducted at any time during the calendar year. Generally speaking, in the latter half of the calendar year, parents will be required to present the *Notice of Assessment* or *CCTB Notice* for the previous calendar year. In the first half of the calendar year, until documentation is available for the previous tax year, parents may present the documentation for two years earlier. Older documentation is not acceptable.

There is an exception for recent immigrants defined as people who were not residents of Canada in the previous year and had no Canadian income to report for income tax purposes. They are not required to have filed an income tax return and their adjusted income should be considered “zero” in the first year.

For more details regarding legislative authority, calculation of the parental contribution and significant changes in income, please refer to the Child Care Fee Subsidies Legislative Authority and Technical Details Guide in Appendix C.

## **BUSINESS PRACTICES**

### **Case File Reviews and Protocols**

CMSMs and DSSABs require a clear policy to determine when an applicant or recipient's file/application requires review. The policy may include reviewing files based on the child's age and associated change in programming as well as expected changes in circumstances (e.g. students who are beginning or finishing their studies). In order to maintain up-to-date information on parents' eligibility, CMSMs and DSSABs will at minimum review individual files at least once a year.

As a best practice, CMSMs and DSSABs should establish and communicate their own internal case file review protocols. The protocols may include such aspects as:

- Ensuring file reviews are completed at regular intervals;
- Communicating that random file reviews may be conducted; and
- Ensuring protocols are in place to report the monitoring results and complete the necessary follow up for non-compliance with program requirements.

CMSM and DSSAB policies and protocols may be requested by the Ministry and may be subject to Ministry review.

### **Conflict of Interest**

Policies should be established that provide a clear audit trail and reduce the potential for conflict of interest in conducting assessments or reviews. Staff of child care and recreation programs must not be involved in the application process. Applicant source documents should be copied and retained on file as per the file retention section below so that the existence of the documents can be verified in future file reviews.

### **Protection of Privacy**

The collection of documentation related to an application for fee subsidy is subject to the *Municipal Freedom of Information and the Protection of Privacy Act*. CMSMs and DSSABs must protect the confidentiality of an applicant's personal information and related documents.

### **Purchase of Service Contracts – For-Profit and Non-Profit Sectors**

CMSMs and DSSABs may enter into agreements with service providers for the delivery of child care services in a way that can achieve the agreed outcomes, respects the principle of fair treatment to all service providers and supports parental choice.

To be eligible to enter into fee subsidy purchase-of-service agreements, recreation programs must meet the requirements outlined in the School-Age Recreation section of this guideline.

### **Quality Oversight – Extended Day Programs Offered Directly By School Boards**

As board-delivered before- and after-school programs at FDK sites (Extended Day) are governed under the *Education Act*, no additional standards will be required by CMSMs and DSSABs when entering into agreements with school boards. Both School Boards and third party providers must deliver the program content outlined in the Ministry's *Extended Day Program* document.

Third-party child care arrangements may be subject to any regular provisions of purchase of service agreements, including regarding quality oversight.

### **Protocols for Child Care Licences**

The Ministry's Child Care Quality Assurance and Licensing Branch will notify CMSMs and DSSABs in writing when a new child care licence has been issued, a licence is revoked or not renewed and when a provisional licence has been issued to a child care centre (day nursery) or private-home day care agency. CMSMs and DSSABs should review these licences when contracting with child care service providers.

### **File Retention**

Copies of applicants' documents related to income testing, identification of a child's special or social need or a parent's illness or disability must be verified and retained for a period of seven years. Closed fee subsidy files should be retained for seven years from the date of closure.

### **Complaint Resolution and Appeals**

As a best practice and to provide parent knowledge of internal review and appeal processes, CMSMs and DSSABs should establish and communicate their own internal policy regarding complaint and appeal processes. These may include:

- How to submit a request for an internal review/appeal;
- Internal appeal timelines;
- Staff training on internal review and appeal processes; and
- How decisions and reasons for decisions will be communicated.

CMSMs and DSSABs should review their internal policies regarding complaints and appeals on a regular basis (e.g. annually).

Complaints and appeals received should also be reviewed at least annually to monitor trends and identify service improvements. The Ministry may review a representative sample of complaints/appeals.

## REPORTING REQUIREMENTS

The cornerstone of Ontario’s performance management framework for the child care program is accountability for service. Service information strengthens accountability for results, informs the public and decision-makers and other public officials, influences policy, signals areas needing attention and improvement and emphasizes the “differences that have been made” by a program or service.

### Monitoring and Reporting Process

CMSMs and DSSABs report financial and service activity data in EFIS in their Estimates, Revised Estimates and Financial Statements submissions. CMSMs and DSSABs may refer to the current service agreement and EFIS instructions for required service data elements and definitions.

CMSMs and DSSABs are responsible for reporting the following expenses in EFIS:

- Total expenditures for fee subsidy and OW formal by auspice;
- Total expenditure for OW informal fee subsidy;
- Total gross expenditures by category

In addition, CMSMs and DSSABs are responsible for reporting on the following data elements for child care fee subsidies and OW:

- Average monthly number of children served by age group for fee subsidy and OW formal;
- Average monthly number of children served OW informal;
- Number of children served (cumulative) for fee subsidy, OW formal and informal;
- Number of children served – before and after school;
- Staffing for direct delivery of services;
- Per diem rates paid by CMSM/DSSAB (minimum, maximum and average – full and part-time); and,
- Fees charged by operators centre and home-based that hold purchase of service agreements with the CMSM or DSSAB (minimum, maximum and average – full and part-time).

### Required Documentation

At a minimum, CMSMs and DSSABs maintain the following documentation on fee subsidy:

- Record of payments to child care service providers; and
- Monthly invoices from service providers reporting child attendance.

Other financial practices and reporting requirements for CMSMs and DSSABs are detailed in the Ministry Business Practices section of this guideline. CMSMs and DSSABs retain required documentation for at least seven years. For further assistance (e.g. monitoring and reporting requirements) please contact the Ministry.

## **SCHOOL-AGE RECREATION EXPENSE**

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### **INTRODUCTION**

Ontario Regulation 262 under the *Day Nurseries Act* was amended, effective October 1, 2000 to provide more choice for school-age children and their parents, and to provide more flexibility for delivery agents to address the child care needs of school-age children. Under the amended Regulation, CMSMs and DSSABs may provide fee subsidies for children ages 6<sup>5</sup> to 12 who are enrolled in recreation programs and whose parents are in financial need as determined by the income test. CMSMs and DSSABs may also provide fee subsidies and SNR for children with special needs (ages 6 to 18) who are enrolled in recreation programs.

The following outlines the requirements that recreation programs must meet in order for CMSMs and DSSABs to approve the provision of fee subsidies and SNR for eligible school-age children enrolled in these programs. CMSMs and DSSABs are responsible for assessing and monitoring the eligibility of recreation programs for child care funding based on these requirements.

### **PURPOSE**

This section of the guideline sets the minimum funding eligibility requirements for recreation programs in order to assist service system managers in ensuring that child care funding is directed only to programs that are safe and provide quality programming for children. All other current Ministry protocols for the administration of fee subsidies and SNR apply in the case of recreation programs, as they do in the case of day nurseries and private-home day care. [Please see the Fee Subsidy and Special Needs Resourcing sections of this guideline for further information.]

### **DEFINITION OF CHILDREN'S RECREATION PROGRAMS**

Section 1 of O. Reg. 262 under the *Day Nurseries Act* defines "children's recreation program" by reference to a schedule under O. Reg. 797 of the *Ministry of Tourism and Recreation Act*. The schedule is as follows:

#### **CHILDREN'S RECREATION SERVICE PROVIDERS**

1. Recreation committees appointed by,
  - i. the council of a local municipality,
  - ii. the councils of two or more local municipalities,
  - iii. the council of the band,
  - iv. the councils of two or more bands,
  - v. the council of one or more local municipalities and the council of one or more bands,

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<sup>5</sup> For the purpose of defining school-age children in approved recreation programs, "6 years of age" can mean a child that turns 6 years of age in the current year (i.e. by the last day of December).

- vi. a school board,
  - vii. two or more school boards,
  - viii. a local services board.
2. Recreation camp organizations accredited by the Ontario Camping Association.
  3. Sports organizations that are members or affiliates of provincial sports organizations that are recognized by the Ministry.
  4. Ministry agencies.
  5. Ministry of Tourism agencies and attractions.
  6. Organizations that are recognized as children's recreation service providers by a resolution passed by the entity described in subparagraph i, ii, iii, iv, v, vi, vii, or viii of paragraph 1 that appointed the recreation committee in the jurisdiction in which the organization operates.

## **ELIGIBILITY REQUIREMENTS**

The following funding eligibility requirements are intended to provide a framework for CMSMs and DSSABs to use when assessing the safety and quality of recreation programs with whom they are considering entering into a purchase-of-service agreement for the provision of fee subsidies. Only recreation programs that are covered by the schedule under O. Reg. 797 of the *Ministry of Tourism and Recreation Act* (cited on page 31) and that meet the following minimum requirements may be considered eligible to enter into such an agreement. Recreation programs must also meet these requirements in order for CMSMs and DSSABs to permit the provision of SNR to children enrolled in these programs, and amend their service agreements with SNR agencies accordingly.

### **1. Insurance**

Recreation programs must have a minimum of \$2 million in general liability insurance. In cases where CMSMs or DSSABs have policies regarding what is considered sufficient insurance for child care programs, and such policies require more than the minimum stated above, recreation programs should meet these requirements, as appropriate.

### **2. Safe Arrival/Safe Dismissal**

Recreation programs must have policies and procedures in place to ensure the safe arrival and safe dismissal of each child enrolled. At a minimum, these should include a:

- Daily sign-in/sign-out procedure so that staff are aware of which children are in attendance and which are not;
- Procedure to be followed if a child does not attend and staff have not been notified in advance of the reason why (e.g., contact parent if child has not arrived by a certain time, etc.);
- Process by which parents must inform the program in writing of who is or is not allowed to pick up their children; and

- Process by which parents must give their written consent for children of any age to sign themselves in and out.

### **3. Criminal Reference Checks**

Recreation programs must have a policy in place requiring criminal reference checks to be completed for all successful candidates for full-time, part-time, or volunteer positions who will have direct contact with children, as per ministry policy for all licensed/funded agencies. This requirement includes new agency board members, non-direct service staff, or any other person regularly on the premises where occasions of unsupervised contact with children may be expected (e.g., cook, driver, etc.)

### **4. Adult Supervision**

Recreation programs must have on-site adult supervision at all times.

Groups of children may be supervised directly by a staff member or volunteer who is 16 or 17 years of age, provided that:

- At least one adult (i.e., age 18 or older) is on site; and
- That adult is easy to locate in the event of an emergency.

Because each program is different, CMSMs and DSSABs have the flexibility to decide whether or not additional on-site adult supervision is necessary in a particular program setting, taking into careful consideration the following:

- The number, ages and any special needs of children participating in the program;
- The size and type of the program site (e.g., school, campground, etc.);
- The risk level of program activities (e.g., aquatics, wall/rock climbing, etc., would be considered high-risk); and
- The degree of experience and/or training required for and possessed by program staff and volunteers.

### **5. Quality Assurance**

Recreation programs must be either:

1. Accredited by the Ontario Camping Association; or
2. Affiliated with the High Five quality assurance process, administered by Parks and Recreation Ontario, to the following degree:
  - a) The organization responsible for the program is a registered member of the High Five quality assurance process;
  - b) The individual program has completed and submitted at least one High Five self-evaluation to Parks and Recreation Ontario; and
  - c) At least 75% of program staff have received High Five training (i.e., staff working with children, and supervisors of front-line staff).

With respect to 2.b), the High Five self-evaluation submitted to Parks and Recreation Ontario must include part 1 (*Reviewing Best Practices*) and part 2 (*Observing the Child's Experience*) of the Quality Experience Scanning Tool (QUEST). The evaluation must be completed by a staff member who is trained in the use of the High Five QUEST.

For privacy reasons and in order to preserve the effectiveness of the self-evaluation process, CMSMs and DSSABs will not be able to access High Five evaluations completed by participating recreation programs. However, CMSMs and DSSABs may contact Parks and Recreation Ontario to verify that a program has submitted an evaluation.

## **GENERAL ADMINISTRATION**

CMSMs and DSSABs are responsible for assessing and monitoring the eligibility of recreation programs for child care funding based on the above requirements. They may also set additional eligibility criteria. However, when determining whether or not to establish a purchase-of-service agreement with a recreation program that meets the Ministry's funding eligibility requirements, CMSMs and DSSABs should, as much as possible, take into consideration the wishes and needs of the family receiving the subsidy.

In some cases, CMSMs and DSSABs may wish to consider a recreation program for a purchase-of-service agreement even though it does not meet all of the Ministry's minimum requirements for funding eligibility at the time of the CMSM or DSSAB's initial assessment. CMSMs and DSSABs are encouraged to give recreation programs in this situation time to make the changes necessary to meet these requirements. However, CMSMs and DSSABs may not enter into a purchase-of-service agreement with any recreation program until they are satisfied that the program meets all of the Ministry's requirements.

Recreation fee subsidies were created with the intention of increasing choice and flexibility for families. Municipalities and other organizations that already have funding in place to subsidize the cost of recreation programs for families in financial need (e.g., "welcome policies") must not use child care fee subsidy funding as a replacement for this funding.

This policy applies only to funding for fee subsidies and SNR in the recreation sector. Recreation providers are not eligible for any other funding types.

## **REPORTING REQUIREMENTS**

CMSMs and DSSABs will be required to report on the following data elements at Estimates, Revised Estimates and Financial Statements submissions regarding School-Age Recreation:

- Average monthly number of school-age children served-fee subsidies;
- Number of school-age children served-fee subsidies; and
- Total expenditures for non-profit, for-profit and municipal programs.

## **GENERAL OPERATING EXPENSE**

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### **PURPOSE**

The purpose of the General Operating expense is to support the costs of operating licensed child care programs in order to reduce wait times and fees for services, stabilize service levels, and where funds allow, improve access to high quality affordable early learning and child care services for children and their families.

### **ELIGIBILITY CRITERIA**

Child care operators are required to demonstrate to the CMSM or DSSAB that they are able to meet their minimum wage and mandatory benefits requirements without operating funding in order to qualify for funding.

The government recognizes and values the important role of non-profit child care operators in the provision of quality child care services for children and families in Ontario. Providing ongoing support to this sector is a key focus of the general operating expense category. As a result, CMSMs and DSSABs are encouraged to allocate general operating funding to licensed non-profit programs, both centre and home-based. Similarly, funds may be allocated to licensed municipal programs.

Consistent with prior wage subsidy/enhancement program criteria, where necessary to meet local community needs, general operating funding may also be provided to licensed for-profit child care programs. However, priority focus should be placed on non-profit operators.

### **PRIORITIES**

CMSMs and DSSABs will use the following principles to inform operating funding priorities while balancing local needs:

- Stabilizing and transforming the existing child care system to enable higher-quality, consistent services;
- Allocating funds equitably and with transparency;
- Increasing convenience and reliability for parents;
- Supporting licensed Private Home Day Care (PHDC) agencies and strengthening the licensed PHDC system;
- Supporting programs that serve children with special needs, as well as Aboriginal and Francophone children;
- Supporting, strengthening, and where funds allow, expanding the current proportion of child care programs operated by non-profit providers.

Licensed home-based child care programs play an important role in supporting Ontario's children and families, particularly in northern/rural/remote settings and for families with varied working hours and arrangements. The government intends to support increased access to

licensed home-based child care spaces for families, which is why supporting licensed PHDC agencies has been included as a priority for general operating funding in 2014.

Key considerations that must be supported through CMSM and DSSAB policies regarding general operating allocations include:

- Stabilizing child care fees;
- Retaining qualified stable staffing and supporting quality programming;
- Aligning with FDK implementation and supporting child care operators to expand programs for younger age groups by:
  - Mitigating higher operating costs for younger age groups (ages 0-3.8);
  - Supporting the implementation of the Schools-First Child Care Capital Retrofit policy (e.g. converting licensed child care spaces in schools for four and five year olds to younger age groups).
- Prioritizing funding based on child care licensing history, financial history and viability of programs.
- Capacity of programs to access funds through other means.

## **ALLOWABLE EXPENSES**

General operating funding may be used for ongoing costs, including: staff wages and benefits, lease and occupancy costs, utilities, administration, transportation for children, resources, nutrition, supplies, maintenance.

Ministry funding can only be used to offset salary costs over and above the operator's regulatory requirements for minimum wage and mandatory benefits.

In 2014, when CMSMs and DSSABs calculate the operating funding allocations for child care operators, the wage rate per FTE funded through provincial operating funding cannot be used to increase the per FTE wage rate that was paid by the operator in 2012.

As a result, provincial funding in a General Operating allocation to an operator for 2013 and 2014 may only be used to fund up to:

1. the per FTE wage rate that was paid by the operator in 2012 OR
2. where a program is new in 2013 or 2014, CMSMs and DSSABs will determine a maximum compensation level based on the local average per FTE compensation level<sup>6</sup> provided to operators who received wage subsidy and wage enhancement funding in 2012.

In 2014 CMSMs and DSSABs should have developed, or be in the process of developing, a policy and approach for allocating operating grants in their communities. CMSMs or DSSABs may wish to continue to flow previously existing funding amounts as they transition to the new general operating approach; specifically, CMSMs and DSSABs may continue to flow the amount of wage

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<sup>6</sup> CMSMs and DSSABs have discretion in determining whether more than one average wage rate is required in their region based on the variance in wage rates in local communities.

subsidy/wage enhancement that was flowed per operator in 2012 under previously approved wage subsidy/wage enhancement grants.

Note: Operating funding may not be used toward capital debt costs except for those allowed in Appendix B: Admissible and Inadmissible Expenditure; please note this appendix will be reviewed in 2014.

## REPORTING REQUIREMENTS

CMSMs and DSSABs will be required to report on the following data elements regarding General Operating, in their EFIS Financial Statement submission:

- number of licensed child care programs receiving general operating funding;
- number of contracts for licensed child care programs receiving general operating funding;
- number of FTEs supported with operating funding – (RECEs, Director-approved program staff<sup>7</sup>, program staff without an RECE and non-program staff); and,
- total licensed capacity of all programs supported (cumulative).

CMSMs and DSSABs are also required to report on the following expenditures in EFIS:

- total operating funding allocated to non-profit, municipal and for-profit operators in Estimates, Revised Estimates and Financial Statements
- total operating funding allocated to non-profit, municipal and for-profit operators on: salaries and benefits, materials, contracted services, rent, financial expenses and other in Financial Statement submissions.

## IMPLEMENTATION

The Ministry acknowledges that during this period of transition some CMSMs and DSSABs may wish to maintain, or adapt, the process used under the previous wage subsidy guidelines to allocate general operating funding while a new policy and approach are developed. CMSMs and DSSABs are encouraged to implement their general operating approach in 2014, where possible.

As service system managers, CMSMs and DSSABs are required to develop a policy for the equitable allocation of general operating funding to child care operators in their community, based on the above noted priorities and principles. The policy must be shared with the community to ensure a transparent approach.

Bill 143, Child Care Modernization Act, 2013, if passed, would support greater access to licensed home-based care by increasing the incentives for child care providers to join the licensed sector. The government also intends to seek approval of regulatory changes under the existing

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<sup>7</sup> Under subsection 59(1)(b) of O. Reg. 262 under the DNA an EDU Director may otherwise approve a staff member without an RECE as qualified under exceptional circumstances to support the centre in meeting *Day Nurseries Act* staffing requirements.

authority of the Day Nurseries Act to remove some disincentives for home-based providers to join the licensed sector.

As such, the government's expectation is that CMSMs and DSSABs will develop local strategies and modify operating funding policies to support these changes to increase access to licensed home-based child care programs.

CMSMs and DSSABs should build on their existing community consultation processes and compilation of pressures for the former wage subsidy funding to develop the policy. To ensure transparency, the policy must be shared with the community and may be requested by the Ministry. CMSMs and DSSABs may wish to require an annual budget submission from operators to assist in determining maximum allocations. For example, CMSMs and DSSABs may wish to set a maximum amount that each operator may be allocated, as a percentage of an operator's overall budget (e.g. no more than 20% of total operating budget).

CMSMs and DSSABs are strongly encouraged to require that operators use operating funding allocations to support a stable ongoing operating and wage base, rather than allocating as lump sums.

## **PAY EQUITY MEMORANDUM OF SETTLEMENT**

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### **PURPOSE**

To enable the province to continue to support eligible organizations with the cost of implementing proxy pay equity.

### **ELIGIBILITY**

As a result of the Memorandum of Settlement, the province announced additional proxy pay equity funding for eligible non-profit service providers. In order to be eligible, child care programs were required to:

- have a proxy order from the Pay Equity Commission;
- have posted pay equity plan(s) based on proxy comparisons;
- have current and/or outstanding proxy obligations; and
- receive funding through CMSMs and DSSABs to provide child care.

### **EXPENDITURE REQUIREMENTS**

The province will continue to flow funding as agreed in the Memorandum of Settlement to CMSMs and DSSABs as part of the Core Services Delivery allocation. CMSMs and DSSABs are required to continue to flow the pay equity funding to service providers. Service providers are required to continue to meet their pay equity obligations.

### **REPORTING REQUIREMENTS**

CMSMs and DSSABs will report on pay equity memorandum of settlement expenses in EFIS in their Estimates, Revised Estimates and Financial Statements submissions. CMSMs and DSSABs will also be required to report on the number of contracts they have with licensed child care programs and non-profit agencies that receive funding under the pay equity memorandum of settlement.

### **Please Note:**

The integration of the pay equity expense under the Core Services Delivery allocation does not relieve CMSMs and DSSABs or child care operators from their obligations to comply with the Pay Equity Memorandum of Settlement under the *Ministry of Community and Social Services Act*.

## SPECIAL NEEDS RESOURCING EXPENSE

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### INTRODUCTION

The purpose of this section of the guideline is to provide CMSMs and DSSABs with an overview of the Ministry of Education's current policies, standards, requirements and expectations with respect to the management of Special Needs Resourcing (SNR) funding. This section of the guideline details the purpose of SNR; the eligibility and expenditure requirements; direction for planning and collaboration; the reporting process; and the required documentation.

### PURPOSE

Special Needs Resourcing (SNR) funding is to be used primarily to support the inclusion of children with special needs in regulated child care settings and approved recreation programs at no additional cost to parents / guardians.

Local special needs services and supports continue to evolve over time to meet the diverse and changing needs of children, their families, and communities. The funding approach for SNR established through the new child care funding formula enhances the ability of CMSMs and DSSABs to respond to these needs.

It is not expected that CMSMs and DSSABs make any significant adjustments to their local SNR service delivery models at this time. However, any planned expansion of SNR-funded services and supports at the local level should be focused on licensed child care settings and approved recreation programs for children who are confirmed to attend, are attending, or exiting these programs and their families.

The Ministry of Education will continue to work with its partners to modernize Ontario's child care system and plan for an increasingly integrated early years system.

### ELIGIBILITY AND PROVISION OF SERVICES

Services and supports purchased through SNR funding are for children with special needs up to **18 years of age** primarily in licensed child care centres and regulated private-home day care and for children with special needs ages **6<sup>8</sup> to 18 years** in approved recreation programs. (Please refer to the School-Age Recreation section of the guideline for the definition of "approved recreation program").

All service providers and regulated child care programs involved in the provision of SNR services must comply with legislative and regulatory requirements for obtaining parental consent for service and information exchange for any purpose (e.g. referrals).

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<sup>8</sup> For the purpose of defining school-age children in approved recreation programs, "6 years of age" can mean a child that turns 6 years of age in the current year (i.e. by the last day of December).

## SNR EXPENDITURE REQUIREMENTS AND STAFFING

CMSMs and DSSABs are required to spend a **minimum of 4.1 percent** of their total child care allocation (outlined in schedule C of the service agreement) on SNR. CMSMs and DSSABs are encouraged to consider local community needs when determining their SNR expenditure and may wish to spend a larger percentage of their total allocation as required. As a result, many CMSMs and DSSABs will exceed this minimum expenditure. Where a CMSM or DSSAB does not meet the minimum spending requirement of 4.1 percent of their total child care allocation, the Ministry will recover all remaining unspent funds.

SNR funding is made available to CMSMs and DSSABs to:

- Hire or acquire the services of a resource teacher/consultant or supplemental staff where necessary (including salary and benefits) to support the inclusion of children with special needs.
- Provide training for staff in regulated child care settings working with children with special needs and their parents/families to support inclusion; and,
- Purchase or lease specialized/adaptive equipment and supplies to support children with special needs.

Please Note: SNR-funded resource teachers/consultants and supplemental staff may not be counted toward the required ratio of employees to children in regulated child care programs.

At a minimum, the Ministry recommends that resource teachers/consultants hold a diploma in Early Childhood Education, have additional training/experience/education related to working with children with special needs, and hold a first aid certificate. Additional requirements for resource teachers/consultants directly employed by licensed child care operators are outlined in s. 60 of Ontario Regulation 262 made under the *Day Nurseries Act*.

Resource teachers/consultants typically provide a wide range of services and supports for children with special needs and their families. These supports may include providing child care staff with program adaptation strategies, developing individual program plans, conducting developmental screens, providing referrals to community agencies, providing information and resources for parents and obtaining specialized equipment as required.

Resource teachers/consultants may work with several children in multiple locations and can also provide general training to individuals working with children with special needs.

## PLANNING AND COLLABORATION

CMSMs and DSSABs are encouraged to collaborate in the planning and provision of services and supports with SNR service providers, child care operators, parents/guardians, schools/school board personnel, and other professionals and community service programs and agencies such as Healthy Babies Healthy Children, Infant Development, Preschool Speech and Language, Best Start Networks, Ontario Early Years Centres, children’s mental health, the Autism Intervention Program and Applied Behavioural Analysis autism initiatives. Cross-disciplinary collaboration will help to improve SNR services, promote seamlessness for between services for children and their families, support transitions between support settings and minimize potential barriers to service delivery.

## **REPORTING REQUIREMENTS**

CMSMs and DSSABs report actual financial and service activity data to the Ministry through EFIS as part of their estimates, revised estimates and financial statements.

SNR is one of the three contractual service targets that CMSMs and DSSABs are required to submit as part of the service agreement. In addition to the contractual service targets, CMSMs and DSSABs are required to report on total expenditures by auspice, as well as the data elements outlined in Appendix A of this guideline. Data elements include:

- Number of child care programs supported (centre-based and home-based);
- Number of children served;
- Average monthly number of children served up to and including SK;
- Average monthly number of children served – school age;
- Number of full-time equivalent staff.

For more information on financial practices, reporting requirements, data elements and definitions please refer to the Ministry Business Practices Requirement section of this guideline.

## **REQUIRED DOCUMENTATION**

At minimum, CMSMs and DSSABs must maintain the following SNR documentation:

- Record of payments to SNR service providers; and,
- Reports from service providers that include actual expenditures and service data that support CMSMs and DSSABs in completing their estimates, revised estimates and financial statements.

CMSMs and DSSABs must retain required documentation for at least seven years.

## **ADMINISTRATION EXPENSE**

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### **PURPOSE**

To support CMSMs and DSSABs in their role as service system managers, this expense is intended to support administrative costs associated with all types of child care funding.

### **ELIGIBILITY CRITERIA**

All designated delivery agents under *the Day Nurseries Act* (CMSMs and DSSABs) are eligible to receive administration funding.

### **EXPENDITURE REQUIREMENTS**

The following list defines the range of administrative expenditures that are cost sharable between the Ministry and CMSMs and DSSABs.

As noted in the introduction section of this guideline, the benchmark for administration expenditures in 2014 is a maximum of ten percent of the total CMSM or DSSAB allocation, less funding for Territory without Municipal Organization (TWOMO). This ten percent includes both provincial and municipal 50 percent cost-shared amounts.

#### **Staffing**

Payment of gross salaries and wages, vacation pay, sick pay, compassionate pay, overtime and statutory holiday pay for staff involved in managing the child care service system and support staff.

#### **Benefits**

Employer contributions for pension, employment insurance, workers' compensation, employee benefit plans and other legal requirements of the employer.

#### **Purchased Professional Services**

Purchased professional services that are not client related, including costs incurred in purchasing professional services for which the CMSM or DSSAB itself does not employ staff (e.g. fees for administrative or corporate legal work, audit or bookkeeping fees).

#### **Accommodation**

Reasonable costs to a maximum of fair market value for accommodation required for the management of the child care service system and related administration. Fair market value for purchased accommodation is defined as the probable estimated dollar price of the property if that property were exposed for sale in the open market by a willing seller and allowing a reasonable time for a willing buyer.

A fair market value estimate must be accompanied by an indication of the exposure time linked to the value estimate. Exposure time is the estimated length of time the property would have been for sale on the open market before a hypothetical purchase at market value. Exposure time precedes the effective date of the value estimate and is based upon past market trends as they affect the type of real property under consideration.

The above definition of fair market value must also be applied to rented accommodations, whereby the estimated dollar amount is a rental price, and the willing parties are the owner and the tenant.

In the case of owned buildings, the eligible annual cost will be based on fair market value of rent or imputed rent.

### **Travel**

Reimbursement of staff costs for travel required to carry out the management of the delivery and administration of child care. Travel costs in Ontario that are associated with attendance at meetings relevant to child care service delivery.

### **Education and Staff Training**

Staff development and educational opportunities which assist in the management and administration of the child care system. Travel, accommodation and costs associated with educational conferences, seminars etc. within Ontario and Quebec.

### **Technology**

The Ministry funds 100% of the design, development, basic installation and training costs of the Ontario Child Care Management System (OCCMS).

The Ministry will not cost share in any aspect of the development of new technology systems developed independently by CMSMs and DSSABs before or after designation. However, the Ministry will cost share in expenditures associated with maintaining fee subsidy systems that existed prior to 1998.

The Ministry will cost share in ongoing expenditures for systems e.g. leased computer hardware, software, network access charges, operating costs, system enhancements, software updates, computer supplies and maintenance required to support the management of child care delivery and administration for fee subsidy systems that existed before 1998 and maintenance and user support for all components of the OCCMS.

### **General Office Expenses**

Costs associated with the following items may be required to support the management of the child care system:

- Telephone and fax (may include rentals, regular charges, long distance, etc.)
- Postage and courier
- Office supplies (may include stationery, forms, maps, books, periodicals)

- Printing (may include production, translation, printing and other costs)
- Photocopier rental and services
- Insurance payments (fidelity, fire, public liability, theft, other) including bonding and liability insurance for staff
- Office equipment and maintenance
- Building maintenance (may include janitorial, cleaning, minor repairs)
- Bank transaction charges
- Collection and bad debt costs (may include court fees, credit bureau etc.)
- Advertising and marketing (job postings, newsletters)
- Research, consultation and professional services
- Moving and relocation
- Memberships and subscriptions for the CMSM or DSSAB
- Security
- Records Management
- Minor miscellaneous expenses

Note: The shareable cost of administration definitions outlined above are functional in nature. Management functions of the child care system may be dedicated or prorated for the portion associated with the management of the child care system, if shared with other departments and offices.

In determining employee salaries and wages include total gross salary and wage payments to all full-time, part-time, temporary, relief and staff on paid leave of absence. Total salaries equals gross pay including overtime, paid vacation, paid sick leave, statutory holidays etc. The employer's share of employee benefits can be included when calculating benefit costs.

## **REPORTING REQUIREMENTS**

CMSMs and DSSABs will report on administrative expenses in EFIS in their Estimates, Revised Estimates and Financial Statements submissions.

Reporting includes the number of full-time equivalent staff by position and number of staff (head count), along with the total salaries and benefits associated with each position type. Reporting also includes total administration expenditures.

Additional information on admissible and inadmissible expenses is included in appendix B; please note CMSMs and DSSABs will be engaged in 2014 as part of a review of this appendix.

## **SECTION 4: SPECIAL PURPOSE**

### **CAPACITY BUILDING EXPENSE**

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#### **PURPOSE**

Capacity building funding is intended to support professional development opportunities that build the capacity of licensed child care operators, supervisors, program staff/caregivers, home visitors, home child care providers and non-profit volunteer board members to support the provision of high quality programs for children ages 0 to 12. High quality child care programs are child-centred and provide environments and experiences to engage children in active, creative and meaningful exploration and learning.

#### **ELIGIBILITY CRITERIA**

CMSMs and DSSABs may deliver professional development opportunities per the allowable expenses below, or CMSMs and DSSABs may provide capacity building funding for the purposes outlined in the allowable expenses section below to:

- licensed centre-based and home-based child care operators, i.e. non-profit, directly operated and for-profit; and/or
- non-profit agencies that provide early learning professional development (including SNR agencies) and/or,
- post-secondary institutions to develop and deliver early learning professional development (e.g. certificate courses, workshops)

Professional development opportunities may be provided to child care supervisors, program staff, resource teachers/consultants, supplemental SNR staff, cooks, home child care providers, home visitors, other staff or boards of directors of licensed non-profit programs. Capacity building funding is not intended to support licensing and compliance nor to support or enforce compliance with Purchase of Service Agreements with operators.

#### **PRIORITIES**

In addition to funding system-wide professional development priorities, CMSMs and DSSABs should prioritize capacity building funding for licensed child care programs and/or non-profit agencies that:

- have limited access to professional development opportunities;
- have limited capacity in business administration;
- require support in improving program quality; and/or
- serve Francophone or Aboriginal children and families.

The Ontario Early Years Policy Framework describes how the experiences children have in the early years can have an extraordinary and long-lasting impact on children's learning, development, health and well-being. To support educators working in early years settings in their continuous professional learning, the Ministry worked with leading experts in the early childhood field to develop a number of thought-provoking resources. *Think, Feel Act: Lessons from Research about Young Children* can be accessed through the Ministry of Education website at [www.edu.gov.on.ca/childcare/research](http://www.edu.gov.on.ca/childcare/research). CMSMs and DSSABs are encouraged to access and share these resources with their local child care operators.

## **ALLOWABLE EXPENSES**

CMSMs and DSSABs will have the local discretion to direct funding to support a range of professional development opportunities, as follows:

- Professional development opportunities that align with *Day Nurseries Act* regulations and Ministry policy (e.g., workshops, mentoring and coaching, networks that are delivered in-person, virtually, etc.).
- Program-related professional development opportunities that align with the six guiding principles outlined in Ontario's Early Learning Framework and promote reflective practice (e.g. College of Early Childhood Educators leadership initiatives, post-diploma training programs etc.).
- Establishment of professional learning communities of practice to support early years program staff.
- Professional development opportunities related to child care program business administration (e.g., budgeting, leadership, human resource management, policy development, and board governance etc.).
- Professional development opportunities related to the health, safety and well-being of children (e.g., nutrition, first aid, environmental health, communicable diseases, etc.)
- Release time and overtime to support staff in participating in professional development opportunities.
- Travel costs to support attendance at professional development opportunities (municipal policies pertaining to travel and accommodation apply).

Note: see the Administration section of this guideline for related allowable CMSM and DSSAB expenses.

Note: While capacity building funding is intended to support licensed child care programs, partnerships with other community organizations such as resource centres, colleges, FDK professional development opportunities, and family support programs is encouraged.

## **REPORTING REQUIREMENTS**

CMSMs and DSSABs will be required to report total capacity building expenditures by auspice through EFIS.

The Ministry will be exploring mechanisms to collect data related to the use of capacity building and will be seeking advice from municipal partners on how to best to collect data related to capacity building activities.

## **IMPLEMENTATION**

As service system managers, CMSMs and DSSABs were required to begin developing a policy in 2013 for the equitable allocation of capacity building funding in their community, based on the above noted priorities, with a view to implement the policy in 2014. The policy must be shared with the community to ensure a transparent approach and may be requested by the Ministry.

## TRANSFORMATION EXPENSE

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### PURPOSE

CMSMs and DSSABs are receiving Transformation funding to support program viability and facilitate child care transformation within their communities. CMSMs and DSSABs are encouraged to work collaboratively with school boards and child care operators to align the use of transformation funding with investments under the Schools-First Child Care Capital Retrofit policy and Capital Retrofit funding wherever possible.

### ELIGIBILITY CRITERIA

Transformation is intended to cover one-time costs for non-profit child care operators, including licensed child care centres and PHDC agencies that are involved in **business transformation activities** and/or require business transformation supports.

**Business transformation activities are defined as**, but not limited to: the amalgamation of two or more centres in a school or community setting; the relocation of a child care centre to a school or within the community; or, the retrofitting of an existing child care centre to serve younger age groups.

Business transformation supports include the following one-time expenses:

- Legal costs (available only to operators that are amalgamating);
- Lease termination costs (available only to operators that are amalgamating and/or relocating);
- Moving costs (available only to operators that are amalgamating and/or relocating);
- Business planning costs;
- IT upgrades to facilitate internet connectivity for business purposes;
- Play-based material and equipment;
- Operating funding to support the viability of child care operators that are transforming their business model; and/or
- Funding to private-home day care agencies for home visitors to facilitate the potential movement of providers from informal (unlicensed) to licensed child care.

### ELIGIBLE EXPENDITURES

Eligible expenditures under Transformation are grouped under three categories:

Category 1: Amalgamation of Two or More Operators

- Up to \$6,500 per amalgamation to support legal costs for two or more operators that are amalgamating.

Category 2: Relocation of an Operator and/or Amalgamation of Two or More Operators

- Lease Costs (i.e., to cover the expense of terminating a lease); and/or,

- Moving Costs.

#### Category 3: Business Transformation Supports

- Up to \$3,000 per centre or PHDC agency to support business planning costs;
- Up to \$1,000 per centre or PHDC agency for technology upgrade costs that facilitate internet connectivity for business purposes;
- Play-based material and equipment;
- One-time operating funding to support the viability of child care operators that are transforming their business model; and/or
- Funding to private-home day care agencies for home visitors to facilitate the potential movement of providers from informal (unlicensed) to licensed child care.

### **REPORTING REQUIREMENTS**

Transformation expenditures will be reported and monitored through the Estimates, Revised Estimates and Financial Statements submissions.

In addition to the total expenditure on transformation, CMSMs and DSSABs will be required to report in EFIS, as part of the Financial Statements submissions, on the number of, and associated expenditures for:

- Operators that have amalgamated into a school or within the community;
- Operators that have relocated into a school or within the community;
- Operators that have received business transformation supports only;
- Total number of licensed programs supported; and,
- Total licensed capacity of the child care programs supported (cumulative).

## **SMALL WATER WORKS EXPENSE**

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### **PURPOSE**

Small Water Works (SWW) funding supports costs related to small water systems for licensed child care centres. The 2014 allocations for Small Water Works are based on the greater of either the CMSM or DSSAB's 2013 allocations or expenditures reported in 2013 Revised Estimates. CMSMs and DSSABs with child care centres that have historically received SWW funding will receive an allocation in 2014. CMSMs and DSSABs that do not receive allocations may choose to fund SWW costs using funding from within their existing allocation.

### **ELIGIBLE EXPENDITURES**

SWW funding should be used to support regular ongoing water testing and maintenance expenses which are limited to the following expense categories – laboratory testing, chemicals, supplies/filters, courier costs, maintenance of water treatment equipment including replacement UV bulbs and training. Costs related to the purchase and installation of systems and equipment are not eligible.

### **REPORTING REQUIREMENTS**

The CMSM or DSSAB will report their SWW expenditures and number of licensed programs (centres) supported in their Financial Statements.

### **REQUIRED DOCUMENTATION**

CMSMs and DSSABs are not required to submit receipts for SWW expenditures to the Ministry; however, receipts must be kept on file as the Ministry may request this information per the service agreement.

### **APPLICATION FOR ADDITIONAL FUNDING**

Eligible CMSMs and DSSABs may submit requests for additional funding, to support SWW costs for operators who require funding that exceeds their historical allocation, to the Ministry of Education, Early Years Implementation Branch for evaluation and approval. The approval of additional funds will be dependent on the availability of surplus SWW funds. SWW funds allocated through this process must be spent in-year. CMSMs and DSSABs may also use funds from within their existing child care allocation to support SWW costs.

### **LEGISLATIVE AUTHORITY**

Drinking water systems that supply water to a day nursery where the source of the water is not from a municipal water service connection are required to comply with O. Reg. 170/03 under the *Safe Drinking Water Act, 2002*.

## **TERRITORY WITHOUT MUNICIPAL ORGANIZATION**

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### **PURPOSE**

Territory without Municipal Organization (TWOMO) funding for child care helps support the costs for child care services provided in territory without municipal organization. The 2014 allocations are based on the higher of either the 2013 allocation or expenses as reported in Revised Estimates.

### **ELIGIBILITY**

TWOMO funding only applies to DSSABs with territory without municipal organization, which is territory outside the geographical area of any municipality or First Nation.

### **EXPENDITURE AND REPORTING REQUIREMENTS**

Funding for TWOMO under the new child care funding formula is a special purpose allocation. The funding is calculated in four stages:

- Stage 1: The municipal levy is calculated based on:
  - The total approved DSSAB Budget
  - Less other sources of revenue (provincial, federal and other funding)
- Stage 2: The TWOMO share of the municipal levy is determined using the municipal attribution or 'share' percentage.
- Stage 3: Non EDU related allocations are subtracted from the municipal levy to find the total EDU child care program allocation.
- Stage 4: The percentage of municipal levy that the child care program allocation represents is used to calculate the MEDU portion of the TWOMO levy.

DSSABs will revise this calculation, as necessary, in their Estimates, Revised Estimates and Financial Statements submissions to reflect the 2014 approved DSSAB budget and municipal levy.

Additional details on entering TWOMO information in EFIS are available in the EFIS reporting instruction package.

### **REQUIRED DOCUMENTATION**

Along with their Financial Statement submission, DSSABs are requested to submit a copy of the following:

- Approved DSSAB budget; and
- Levy Apportionment details.

The Ministry will verify the amount reported in the Financial Statements submission with the DSSAB's supporting documentation sent to the Ministry during the year-end reporting process.

## **PLAY-BASED MATERIAL AND EQUIPMENT EXPENSE**

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### **PURPOSE**

Play-based material and equipment funding is intended to help child care operators to create enriching environments that are developmentally appropriate and promote children's exploration and learning through play, consistent with the principles of the Early Learning Framework – please see the Ministry of Education website for additional information [www.edu.gov.on.ca/childcare/oelf/](http://www.edu.gov.on.ca/childcare/oelf/).

Play-based material and equipment funding may also be used to purchase non-consumable supplies/equipment that supports the regular operation of the child care program (e.g. kitchen supplies, IT etc.)

### **ELIGIBILITY**

All licensed non-profit and for-profit child care operators are eligible to receive play-based material and equipment funding. CMSMs and DSSABs are not required to seek prior approval from the Ministry on play-based material and equipment expenditures; however funding should be prioritized for operators who can demonstrate that the funding will be used to support children's active exploration and learning through play.

### **REPORTING REQUIREMENTS**

CMSMs and DSSABs are required to report expenditures in their Estimates, Revised Estimates and Financial Statements and the number of licensed child care programs in receipt of play-based material and equipment funding in Financial Statements.

## REPAIRS AND MAINTENANCE EXPENSE

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### PURPOSE

Child care service providers are required to comply with the Ministry's licensing requirements under the *Day Nurseries Act* as well as health and safety practices, the upkeep of equipment, property repairs and maintenance.

Repairs and maintenance funding is to support licensed child care service providers and private-home day care agencies that are not in compliance with licensing requirements or may be at risk of not being in compliance with licensing requirements under the *Day Nurseries Act*.

### ELIGIBILITY CRITERIA

All licensed child care service providers and private-home day care agencies are eligible for repairs and maintenance funding. CMSMs and DSSABs are not required to seek prior approval from the Ministry on repairs and maintenance expenditures; however, funding should be prioritized for child care service providers that can demonstrate that they are not in compliance or are at risk of not being in compliance with licensing requirements under the *Day Nurseries Act*.

### EXPENDITURE REQUIREMENTS

Some common health and safety issues that may be eligible for repairs and maintenance funding include:

#### Food Preparation

Repair or replacement of:

- hand washing sink in the kitchen
- dishwasher or hot water booster
- major appliances

#### Major Systems

Repair or replacement of:

- leaking roof
- building foundation
- heating/cooling system
- ventilation system
- sump pump
- emergency lighting
- accessibility
- windows or doors
- asbestos removal or encapsulation
- secure entrances
- wiring upgrades

#### Washrooms

Repair or replacement of:

- fixtures
- partitions
- flooring material
- change table

#### Play Area

Repair or replacement of:

- damaged walls/peeling paint that may contain lead
- windows
- damaged/worn flooring material or ceiling
- damaged/worn outdoor safety surfacing
- fencing
- drinking water system
- heating system

**Code Compliance**

- Ontario Fire Code orders/recommendations
- Ontario Building Code orders/recommendations
- Public Health Code orders/recommendations

CMSMs and DSSABs should prioritize repairs and maintenance expenditures amongst their child care service providers in alignment with community priorities. The above list is a guide and not an exhaustive list. Repairs and maintenance funding cannot be used for program expansion. Repairs and maintenance funding must be paid to operators on a claims-basis.

Repairs and maintenance funding must be spent by December 31 of each calendar year.

**REPORTING REQUIREMENTS**

CMSMs and DSSABs are required to report the number of licensed child care programs in receipt of repairs and maintenance funding and the total licensed capacity of the programs supported.

## SECTION 5: CAPITAL

### CAPITAL RETROFITS EXPENSE

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#### PURPOSE

Capital retrofit funding is to help transition and modernize the child care sector as it adapts to the implementation of FDK.

This funding should focus on strengthening the child care system, promoting longer-term sustainable child care services and supporting stable fee structures to help better meet the needs of children and families.

#### ELIGIBILITY CRITERIA

Consistent with previous Ministry capital investments, capital retrofit funds are available only for non-profit child care centres. Child care operators must provide documentation to the CMSM or DSSAB to demonstrate that they are operationally sound and are incorporated as a non-profit corporation.

Capital retrofit funding is to be used to support the reconfiguration of existing child care spaces, not to fund new capital facilities.

#### PRIORITIES

CMSMs and DSSABs may wish to consider the following in determining allocations to operators:

- Supporting the identified priorities for the child care system;
- Supporting the viability of existing child care operators who have been identified as being impacted by the implementation of FDK to refocus services for children 0-4 years old;
- Capacity of programs to access funds through other means;
- Child care licensing history;
- Program budget and financial history;
- Level of investment required to support viability; and,
- Investment in quality programming.

CMSMs and DSSABs are advised to consider the quality of the child care centre when allocating capital retrofit funding. Centres that are repeatedly non-compliant with the *Day Nurseries Act* and pose health and safety risks to children should not be funded.

#### ALLOWABLE EXPENSES

Capital retrofit funding will help to offset the costs of minor renovations of existing child care centres to serve younger aged children as 4 and 5 year olds enter FDK. Minor renovations may include:

- Adding a wall to create an infant sleep room in a previous JK/SK room;
- Renovating a playground space; or
- Renovating washrooms for toddlers.

A CMSM's or DSSAB's expense under capital retrofit may exceed their allocation as outlined in Schedule B. See the financial flexibility section in the introduction of this guideline for more details. In order for the capital retrofit allocation to be expensed in the 2014 calendar year, it must be either:

- spent within the calendar year
- or committed to non-profit child-care centres by December 31, 2014 (to be eligible for capital carry forward) through the CMSM or DSSAB's approval process. Proper documentation (e.g. funding letter/service contract to child care operator(s)) must be retained by the CMSM or DSSAB to support the carry forward.

As noted in the March 8, 2013 ELCC2 memo, the carry-forward of capital retrofit funding will allow for greater planning and implementation of these funds to support the reconfiguration of existing child care spaces for non-profit child care centres.

While funding from other allocations (e.g. core) may be used to support capital projects within the year they were allocated, only the **original capital allocation for the current calendar year** may be carried forward to the next calendar year.

All funds carried forward from 2014 must be expended by the non-profit child care centres by December 31, 2015. If the funds are not spent or committed to providers by December 31, 2014, they will be recovered through the Ministry's 2014 year-end financial statements. If funds are not expended by December 31, 2015, they will be recovered through the Ministry's 2015 year-end financial statements.

## **REPORTING REQUIREMENTS**

CMSMs and DSSABs are required to report the expenditures and purpose, as well as the number, name and licensed capacity (prior to and after retrofits) of licensed child care centres in receipt of capital retrofit funding in EFIS Financial Statement submissions.

CMSMs and DSSABs are required to advise the Ministry of any knowledge regarding the sale/transfer/renovation of child care properties that previously received capital funding from the government.

## **SECTION 6: CHILD CARE SERVICE PLANNING**

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CMSMs and DSSABs are designated as child care service system managers responsible for planning and managing the child care system at a local level. Child care services are managed by CMSMs and DSSABs through a local service planning process that reflects current child care legislation, regulations and directives.

The Ministry will be seeking advice from CMSMs and DSSABs through means such as the provincial/municipal child care reference group and regional discussions to inform the future service planning process and to provide information about how the new funding changes have been applied locally. This will act as an opportunity for CMSMs and DSSABs to share ways in which their planning currently includes family support programs and/or how they may wish to better integrate these going forward.

The Ministry will look to municipal partners for advice regarding content and any potential timing considerations related to future child care service planning.

## SECTION 7: FAMILY SUPPORT PROGRAMS

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### INTRODUCTION

On January 23, 2013, the government released the Ontario Early Years Policy Framework to set out the vision, guiding principles, and key areas for action for the early years and family supports system for children age 0-6 years and their parents/caregivers.

As stated in the joint memo from the Ministries of Education (MEDU) and Children and Youth Services (MCYS) released November 22, 2013, the government's primary focus is to ensure continuity of services to CMSMs/DSSABs, agencies, children and families in your communities. Throughout this period of transition, family support programs will maintain modified status quo program delivery. Contract management and financial reporting processes have been simplified to integrate business practices with existing EDU practices for child care funding. Details on where to find guidelines and additional information for each of the transferred programs are below.

This section of the guideline<sup>9</sup> applies to all CMSMs and DSSABs that hold an allocation for family support programs. If your CMSM or DSSAB requires any of the guidelines and/or policy statements listed here, they may be requested from the Ministry of Education through the Early Years Implementation Branch by emailing [ELIB@ontario.ca](mailto:ELIB@ontario.ca).

During the transition period family support programs will continue to refer to existing Ministry of Children and Youth Services guidelines for operating and policy direction. Reporting related to family support programs will be included in the 2014 EFIS packages.

### ADMINISTRATION

The Ministry of Education recognizes that historically the use of administration funding to support the delivery of family support programs has varied across the province. Going forward, this policy will be streamlined so that all CMSMs and DSSABs that manage family support program funding may access administration funding if required.

For 2014, the expenditure benchmark for administration for family support programs will be a maximum ceiling of ten percent of the total family support program allocation, less funding for Territory without Municipal Organization (TWOMO). The ten percent maximum applies to all CMSMs and DSSABs administering family support programs.

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<sup>9</sup> Please note: EDU and MCYS continue to work together in close partnership on the transfer of knowledge and responsibilities. As such this section of the guideline is subject to change.

The administration expense is intended to support administrative costs associated with family support program funding. For information on administration expense requirements please refer to the administration expense criteria for child care (pages 43-45 of this guideline).

## **ONTARIO EARLY YEARS CENTRES – A462**

During the transition period, Ontario Early Years Centres (OEYCs) will continue to refer to existing Ministry of Children and Youth Services guidelines for operating and policy direction. These guidelines include, but are not limited to:

- *Planning the Ontario Early Years Centres: Guidelines for Communities*
- The Ontario Early Years Centre Program Orientation and Resource Guide
- The Ontario Early Years Centres and Child Care Resource Centres Service Data Element dictionary.
- Policy statements, guidelines or communications provided to agencies related to policies, operations and/or the provision of OEYC services.

### **Service Planning**

The Ministry of Education continues to engage with the Ministry of Children and Youth Services to share knowledge, program information and related documents. The Ministry of Education is gathering existing OEYC service plans, work plans and strategic plans through this process. As a result, the Ministry of Education will not be requesting these documents from OEYCs in 2014.

OEYCs should continue existing planning processes for local service delivery. If your OEYC would like to share its most recent service plan with the Ministry of Education, you may email it to [ELIB@ontario.ca](mailto:ELIB@ontario.ca).

## **DATA ANALYSIS COORDINATORS – A466**

During the transition period, CMSMs and DSSABs receiving funding for Data Analysis Coordinators (DACs) will continue to refer to existing Ministry of Children and Youth Services guidelines for operating and policy direction. These include, but are not limited to:

- Guidelines for Data Analysis Coordinators
- Policy statements, guidelines or communications provided to agencies related to policies, operations and/or the provision of DAC services.

The Ministry will not be collecting service plans or the agency completed section of your service description schedule in 2014. If you would like to share your DAC's most recent service plan with the Ministry of Education, you may email it to [ELIB@ontario.ca](mailto:ELIB@ontario.ca).

## **EARLY CHILD DEVELOPMENT – PLANNING (including Aboriginal Planning) – A525**

During the transition period, CMSMs and DSSABs receiving Early Child Development Planning will continue to refer to existing Ministry of Children and Youth Services guidelines for operating and policy direction. These include, but are not limited to:

- Implementation Planning Guidelines for Best Start Networks
- Early Child Development - Aboriginal Planning Template
- Child Care Service Planning Requirements
- Policy statements, guidelines or communications provided to agencies related to Early Child Development Best Start planning.

The Ministry of Education continues to engage with the Ministry of Children and Youth Services to share knowledge, program information and related documents. The Ministry of Education is gathering the 2013-14 Early Child Development Planning Funding Deliverables templates and other service planning tools collected by MCYS through this process. The Ministry acknowledges the hard work dedicated to these submissions last year, and as a result, will not be requesting these documents from CMSMs and DSSABs in 2014.

Best Start Networks should continue existing community planning processes for local service delivery in 2014. If your Best Start Network would like to share its most recent service plan with the Ministry of Education, please email it to [ELIB@ontario.ca](mailto:ELIB@ontario.ca).

### **Aboriginal Planning**

A portion of the Early Child Development- Planning (A525) allocation will continue to be dedicated to engage and strengthen relationships with Aboriginal partners and/or deliver more integrated services for Aboriginal children and families. The allocation to support Aboriginal planning is outlined in Schedule B of your service agreement. Funding for the Aboriginal component of the ECD-Planning allocation will begin flowing in January 2014 to support CMSMs and DSSABs with the planning process around this funding.

The Ministry of Education will collect the Aboriginal Planning Templates from CMSMs and DSSABs for 2014. Best Start Networks should build upon existing planning processes for this funding. The Ministry will be reviewing plans once they are submitted; however Networks are encouraged to begin implementing their plan immediately so activities can take place throughout the year. Please complete the attached template and send it to the Ministry at [ELIB@ontario.ca](mailto:ELIB@ontario.ca) by May 30, 2014.

## **CHILD CARE RESOURCE CENTRES**

During the transition period, Child Care Resource Centres (CCRCs) will continue to refer to existing Ministry of Children and Youth Services guidelines for operating, funding, and policy direction. These guidelines include, but are not limited to:

- Child Care Resource Centre Guideline (included in Child Care Service Management Guidelines, 2000)
- Child Care Service Planning Requirements
- Ministry of Community and Social Services Child Care Resource Centre policy
- Policy statements, guidelines or communications provided to agencies related to policies, operations and/or the provision of CCRC services.

**SERIOUS OCCURRENCE PROTOCOL**

CMSMs and DSSABs that are funded for Ontario Early Years Centres (OEYCs) and/or Child Care/Family Resource Programs (CCRCs) will report serious occurrences (SOs) to the Ministry of Education effective January 1, 2014. During the transition period, these programs will continue to follow the Ministry of Children and Youth Service’s “Serious and Enhanced Serious Occurrence Reporting Guidelines (March 2013)” for reporting occurrences both serious and enhanced. CMSMs and DSSABs should use the Ministry of Education’s Family Support Program Serious Occurrence Report Form to report occurrences.

Agencies that provide the above programs funded by the Ministry of Education are responsible for delivering services that promote the health, safety and well-being of children and families. Agencies are accountable to the Ministry to demonstrate that their services are consistent with relevant legislation, regulations, policy directives and/or ministry policy.

Serious occurrence reports for OEYCs and CCRCs are submitted to a direct email/fax in the Early Years Division’s corporate office. The “Serious Occurrence Coordinator” will acknowledge receipt of the report, review all information and action taken by the agency and will determine if further ministry follow-up is required. You will be contacted by your Child Care Advisor if follow-up is required.

The summary below outlines the Ministry’s protocol for family support programs when a serious/enhanced serious occurrence has taken place:

<b>Interim Family Support Program Serious Occurrence Protocol</b>	
<b>Timeframe</b>	<b>Responsibility</b>
<b>Immediately</b>	<p><b>Agencies will:</b></p> <ul style="list-style-type: none"> <li>• Address health &amp; safety of client(s).</li> <li>• Notify Children’s Aid Society, as appropriate.</li> <li>• Notify all other applicable parties, as required.</li> </ul>

<b>Serious Occurrence Report (Within 24 hours)</b>	<b>Agencies will:</b> <ul style="list-style-type: none"> <li>• Determine if the incident is a serious occurrence to be reported to the ministry.</li> <li>• Submit Serious Occurrence Initial Notification Report (INR) to the Ministry of Education by email at <a href="mailto:elccib@ontario.ca">elccib@ontario.ca</a> or submit Inquiry Report (IR) in lieu of an INR.</li> </ul>
<b>Enhanced Serious Occurrence Report (Within 3 hours)</b>	<b>Agencies will:</b> <ul style="list-style-type: none"> <li>• Determine if the incident is an enhanced serious occurrence to be reported to the ministry.</li> <li>• Submit Enhanced Serious Occurrence Initial Notification Report (INR) to the Ministry of Education by email at <a href="mailto:elccib@ontario.ca">elccib@ontario.ca</a> or submit Inquiry Report (IR) in lieu of an INR.</li> </ul>
<b>Within 7 business days</b>	<b>Agencies will:</b> <ul style="list-style-type: none"> <li>• Submit Inquiry Report (IR) to the Ministry of Education by email at <a href="mailto:elccib@ontario.ca">elccib@ontario.ca</a>.</li> </ul>
<b>Upon Receipt of IR</b>	<b>Ministry of Education will:</b> <ul style="list-style-type: none"> <li>• Acknowledge receipt of INR/IR.</li> <li>• Review all information and action taken by the agency.</li> <li>• Determine if further ministry follow-up is required (if so, the Child Care Advisor will work with the service provider).</li> </ul>

## SECTION 8: APPENDICES

### APPENDIX A: DATA ELEMENTS AND DEFINITIONS CHILD CARE

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FINANCIAL DATA (APPLICABLE TO ALL DETAIL CODES)	
<b>Shortname:</b> AGROEXP\$	
<b>Name:</b> Adjusted Gross Expenditures	
<b>Definition:</b>	
	The Adjusted Gross Expenditures are expenditures approved for Ministry subsidies. This is the amount upon which the Ministry subsidy formula is applied.
	The Adjusted Gross Expenditure amount is the sum of expenditure under each expense category shown in columns "gross expenditure" of Schedule 2.3 less Required Parental Contribution, Parental Fee (for directly operated) and Other Offsetting Revenues. It is referred to as "adjusted" because columns Required Parental Contribution, Parental Fee (for directly operated) and Other Offsetting Revenues of Schedule 2.3 are deducted from the "gross expenditure" column.
<b>Data Type:</b>	Financial Target
<b>Frequency:</b>	Estimates; Revised Estimates; Financial Statements
<b>Shortname:</b> GROSEXP\$	
<b>Name:</b> Gross Expenditures	
<b>Definition:</b>	
	Schedule 2.3, Schedule of Adjusted Gross Expenditures, is the sum of the total costs for the delivery of a service under each expense category and separated by auspice (non-profit, for profit, directly operated and other) and may also be useful in analyzing the costs of a unit of service. Although the Ministry may only fund a portion of this total cost, it is important to know the gross expenditures under each expense category and not only the portion the Ministry subsidizes.
<b>Data Type:</b>	Financial Specific
<b>Frequency:</b>	Estimates; Revised Estimates; Financial Statements

## CHILD CARE PURCHASE OF SERVICE AGREEMENTS

**Name:** Purchase of Service Agreements – Child Care

**Definition:**

Purchase of Service agreements held between a CMSM or DSSAB and a child care operator or agency for the provision of child care and social services.

### DATA ELEMENTS:

**Shortname:** TBD

**Name:** Number of Sites for which the CMSM or DSSABs has Purchase of Service Agreements

**Definition:**

The total number of sites with purchase of service agreements held between a CMSM or DSSAB and child care programs for the provision of child care services.

**Data Type:** Other Service Target

**Frequency:** Revised Estimates; Financial Statements

**Shortname:** TBD

**Name:** Number of Licensed Child Care Spaces Supported Through a Purchase of Service Agreement

**Definition:**

The total number of licensed child care spaces that receive support as a result of provincial child care funding (i.e. total licensed capacity of programs that hold purchase of service agreements with a CMSM or DSSAB).

**Data Type:** Other Service Target

**Frequency:** Revised Estimates; Financial Statements

# CORE SERVICES

<b>CHILD CARE GENERAL OPERATING</b>	
<p><b>Expense Type:</b> Delivery Agent Child Care Operating</p> <p><b>Expense Definition:</b> MEDU funding paid through the Delivery Agent to non-profit and for-profit licensed child care operators to support ongoing costs, including: staff wages (above minimum wage only) and benefits, lease and occupancy costs, utilities, administration, resources, transportation, nutrition, supplies, and maintenance and other operating costs.</p>	
<b>DATA ELEMENTS:</b>	
<p><b>Shortname:</b> <b>Name:</b> Number of Child Care Programs Receiving Operating Funding <b>Definition:</b> The number of licensed child care programs that receive operating funding to support ongoing child care costs including: staff wages (above minimum wage only) and benefits, lease and occupancy costs, utilities, administration, resources, transportation, nutrition, supplies, and cleaning.</p> <p><b>Data Type:</b> Other Service Target <b>Frequency:</b> Financial Statements</p>	
<p><b>Shortname:</b> <b>Name:</b> Number of Registered Early Childhood Educator (RECE) FTEs <b>Definition:</b> The number of full-time equivalent staff who hold an RECE, in child care centres, home child care agencies, and Special Needs Resourcing agencies, including home child care providers who receive general operating funding. Full-time equivalent is based on a minimum of 35 hours per week.</p> <p><b>Data Type:</b> Other Service Target <b>Frequency:</b> Financial Statements</p>	
<p><b>Shortname:</b> <b>Name:</b> Number of Director-Approved FTEs <b>Definition:</b> The number of full-time equivalent staff who are not RECEs, but who have been otherwise approved by a EDU Director to provide child care in child care centres, home child care agencies, and Special Needs Resourcing agencies, including home child care providers who receive general operating funding. Full-time equivalent is based on a minimum of 35 hours per week.</p> <p><b>Data Type:</b> Other Service Target <b>Frequency:</b> Financial Statements</p>	

**Shortname:****Name:** Number of FTEs without an RECE**Definition:**

The number of full-time equivalent staff who are considered untrained (do not hold an RECE), in child care centres, home child care agencies, and SNR agencies, including home child care providers who receive general operating funding. Full-time equivalent is based on a minimum of 35 hours per week.

**Data Type:** Other Service Target**Frequency:** Financial Statements

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**Shortname:** CCNONPSTA#**Name:** Number of FTE Non-Program Staff**Definition:**

The number of full-time equivalent non-program staff (including cooks, bus drivers, housekeeping, janitorial, clerical staff, financial personnel and chief administrators) in child care centres, home child care agencies, and SNR agencies, including home child care providers who receive general operating funding. Full-time equivalent is based on a minimum of 35 hours per week.

**Data Type:** Other Service Target**Frequency:** Financial Statements

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**Shortname:** CCCONTRCT#**Name:** Number of Contracts**Definition:**

The number of child care centres, private-home day care agencies and SNR agencies, receiving general operating funding.

**Data Type:** Other Service Target**Frequency:** Financial Statements

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**Shortname:** CCCONTRCT#**Name:** Number of Licensed Spaces Supported**Definition:**

The total licensed capacity of all centres and private-home day care agencies supported through general operating funding.

**Data Type:** Other Service Target**Frequency:** Financial Statements

## CHILD CARE FEE SUBSIDIES

### **Expense Type:**

Child Care Delivery Agent Fee Subsidy

### **Expense Definition:**

Child Care subsidies used to purchase spaces from non-profit and for-profit child care and private home child care agencies through contracts with delivery agents.

### **DATA ELEMENTS:**

**Shortname:** AVGINFSER#

**Name:** Average Monthly Number of Infants Served

#### **Definition:**

The number of infants receiving fee subsidy. Each infant is counted once every month. The number reported is the year-to-date average (mean) of the number of infants receiving fee subsidy in each month. For infants, less than 18 months old. Each child will move up to the next age group according to their birth date.

**Data Type:** Component of Contractual Service Target

**Frequency:** Estimates; Revised Estimates; Financial Statements.

**Shortname:** AVGTODSER#

**Name:** Average Monthly Number of Toddlers Served

#### **Definition:**

The number of toddlers receiving fee subsidy. Each toddler is counted once every month. The number reported is the year-to-date average (mean) of the number of toddlers receiving fee subsidy in each month. For toddlers, 18 months of age and over up to and including 30 months of age. Each child will move up to the next age group according to their birth date.

**Data Type:** Component of Contractual Service Target

**Frequency:** Estimates; Revised Estimates; Financial Statements.

**Shortname:** AVGPRESER#

**Name:** Average Monthly Number of Preschoolers Served

#### **Definition:**

The number of preschoolers receiving fee subsidy. Each preschooler is counted once every month. The number reported is the year-to-date average (mean) of the number of preschoolers receiving fee subsidy in each month. For preschoolers, more than 30 months of age up to and including 4 years of age. Each child will move up to the next age group according to their birth date.

**Data Type:** Component of Contractual Service Target

**Frequency:** Estimates; Revised Estimates; Financial Statements.

**Shortname:** AVGJKSER#

**Name:** Average Monthly Number of JK Children Served

#### **Definition:**

The number of JK children receiving fee subsidy. Each child is counted once every month. The number reported is the year-to-date average (mean) of the number of JK children receiving fee subsidy in each month. For JK children who are 3 years and 8 months of age, as of September 1st of each year, up to and

including 5 years of age.

**Data Type:** Component of Contractual Service Target  
**Frequency:** Estimates; Revised Estimates; Financial Statements

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**Shortname:** AVGSKSER#

**Name:** Average Monthly Number of SK Children Served

**Definition:**

The number of SK children receiving fee subsidy. Each child is counted once every month. The number reported is the year-to-date average (mean) of the number of SK children receiving fee subsidy in each month. For SK children who are 4 years and 8 months of age, as of September 1st of each year, up to and including 6 years of age.

**Data Type:** Component of Contractual Service Target  
**Frequency:** Estimates; Revised Estimates; Financial Statements

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**Shortname:** AVGSCHSER#

**Name:** Average Monthly Number of School-Age Children Served

**Definition:**

The number of school-aged children receiving fee subsidy. Each child is counted once every month. The number reported is the year-to-date average (mean) of the number of school-aged children receiving fee subsidy. For school-aged children who are 6 years, up to and including 12 years of age (under 18 for children with special needs).

**Data Type:** Component of Contractual Service Target  
**Frequency:** Estimates; Revised Estimates; Financial Statements

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**Shortname:**

**Name:** Number of Children Served – 0-12

**Definition:**

The number of children aged 0-12 receiving fee subsidies (and 0-18 where children with special needs are eligible). Each child is counted only once in the budget year. Please include fee subsidies for school-aged children enrolled in recreation programs.

**Data Type:** Other Service Target - Cumulative  
**Frequency:** Estimates; Revised Estimates; Financial Statements

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**Shortname:** CHSRVBAS#

**Name:** Number of Children Served – FDK Before and After School

**Definition:**

The number of JK/K children participating in either or both the before and after school programs receiving fee subsidies. Includes children in programs licensed under the *Day Nurseries Act* with an agreement with a school board to provide before and/or after school child care at school sites where FDK must be provided as per O. Reg. 221/11. Each child is counted only once in the budget year.

**Data Type:** Other Service Target  
**Frequency:** Estimates; Revised Estimates; Financial Statements

## SCHOOL-AGE RECREATION

**Expense Type:**

Child Care Delivery Agent School-Age Recreation

**Expense Definition:**

Child Care subsidies used to purchase spaces from approved recreation programs through agreements with delivery agents; for children who are 6 years of age, up to 12 years of age, or for children with special needs from ages 6 to 18 years.

**DATA ELEMENTS:**

**Shortname:** AVGSCHREC#

**Name:** Average Monthly Number of School-Age Children Served – Fee Subsidies Recreation

**Definition:**

The number of school-age children enrolled in recreation programs receiving fee subsidies. Each child is counted once every month. The number reported is the year-to-date average (mean) of the number of children enrolled in recreation programs in each month. For school-aged children who are 6 years, up to and including 12 years of age (under 18 for children with special needs).

**Data Type:** Other Service Target

**Frequency:** Estimates; Revised Estimates; Financial Statements.

**Shortname:** CCRECREAT#

**Name:** Number of Children Served – Fee Subsidies Recreation

**Definition:**

The number of school-age children enrolled in recreation programs receiving fee subsidies. Each child is counted only once in the budget year.

**Data Type:** Other Service Target

**Frequency:** Estimates; Revised Estimates; Financial Statements

## ONTARIO WORKS CHILD CARE

**Expense Type:**

Ontario Works Child Care

**Expense Definition:**

Covers costs of formal and informal child care arrangements of Ontario Works (OW) participants.

**DATA ELEMENTS:****Shortname:** CHISERF#**Name:** Number of children served - OW Formal**Definition:**

The number of children of Ontario Works participants provided with child care in licenced child care settings. Each child is counted only once in the budget year.

**Data Type:** Other Service Target**Frequency:** Estimates; Revised Estimates; Financial Statements**Shortname:** AVGINFSER#**Name:** Average Monthly Number of Infants Served – OW Formal**Definition:**

The number of infants of Ontario Works participants provided with child care in licenced child care settings. Each infant is counted once every month. The number reported is the year-to-date average (mean) of the number of infants of Ontario Works participants provided with child care in licenced child care settings. For infants, less than 18 months old. Each child will move up to the next age group according to their birth date.

**Data Type:** Component of Contractual Service Target**Frequency:** Estimates; Revised Estimates; Financial Statements**Shortname:** AVGTODSER#**Name:** Average Monthly Number of Toddlers Served – OW Formal**Definition:**

The number of toddlers of Ontario Works participants provided with child care in licenced child care settings. The number reported is the year-to-date average (mean) of the number of toddlers of Ontario Works participants provided with child care in licenced child care settings. For toddlers, 18 months of age and over up to and including 30 months of age. Each child will move up to the next age group according to their birth date.

**Data Type:** Component of Contractual Service Target**Frequency:** Estimates; Revised Estimates; Financial Statements**Shortname:** AVGPRESER#**Name:** Average Monthly Number of Preschoolers Served - OW Formal**Definition:**

The number of preschoolers of Ontario Works participants provided with child care in licenced child care settings. The number reported is the year-to-date average (mean) of the number of preschoolers of Ontario Works participants provided with child care in licenced child care settings. For preschoolers, more than 30 months of age up to and including 4 years of age. Each child will move up to the next age

group according to their birth date.

**Data Type:** Component of Contractual Service Target  
**Frequency:** Estimates; Revised Estimates; Financial Statements

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**Shortname:** AVGJKSER#

**Name:** Average Monthly Number of JK Children Served - OW Formal

**Definition:**

The number of JK children of Ontario Works participants provided with child care in licenced child care settings. The number reported is the year-to-date average (mean) of the number of JK children of Ontario Works participants provided with child care in licenced child care settings. For JK children who are 3 years and 8 months of age, as of September 1st of each year, up to and including 5 years of age.

**Data Type:** Component of Contractual Service Target  
**Frequency:** Estimates; Revised Estimates; Financial Statements

---

**Shortname:** AVGSKSER#

**Name:** Average Monthly Number of SK Children Served - OW Formal

**Definition:**

The number of SK children of Ontario Works participants provided with child care in licenced child care settings. Each child is counted once every month. The number reported is the year-to-date average (mean) of the number of SK children of Ontario Works participants provided with child care in licenced child care settings. For SK children who are 4 years and 8 months of age, as of September 1st of each year, up to and including 6 years of age.

**Data Type:** Component of Contractual Service Target  
**Frequency:** Estimates; Revised Estimates; Financial Statements

---

**Shortname:** AVGSCHSER#

**Name:** Average Monthly Number of School-Age Children Served - OW Formal

**Definition:**

The number of school-aged children of Ontario Works participants provided with child care in licenced child care settings. Each child is counted once every month. The number reported is the year-to-date average (mean) of the number of school-aged children of Ontario Works participants provided with child care in licenced child care settings. For school-aged children who are 6 years, up to and including 12 years of age (under 18 for children with special needs).

**Data Type:** Component of Contractual Service Target  
**Frequency:** Estimates; Revised Estimates; Financial Statements

---

**Shortname:** AVGSCHSER#

**Name:** Average Monthly Number of Children Served – OW Informal

**Definition:**

The number of children receiving Ontario Works Informal child care. Each child is counted once every month. The number reported is the year-to-date average (mean) of the number of children receiving Ontario Works Informal child care in each month.

**Data Type:** Component of Contractual Service Target

**Frequency:** Estimates; Revised Estimates; Financial Statements

---

**Shortname:** CHISERV#

**Name:** Number of Children Served - OW Informal

**Definition:**

The number of children of Ontario Works participants provided with child care in unlicensed child care settings. Each child is counted only once in the budget year.

**Data Type:** Other Service Target

**Frequency:** Estimates; Revised Estimates; Financial Statements

## SPECIAL NEEDS RESOURCING

### **Expense Type:**

Delivery Agent - Special Needs Resourcing

### **Expense Definition:**

Funding to Delivery Agents to purchase staff (resource teachers/consultants or supplemental staff), equipment, supplies or services for children with special needs.

### **DATA ELEMENTS:**

**Shortname:** CHISER4#

**Name:** Number of Children Served - Special Needs Resourcing

#### **Definition:**

The number of children with special needs receiving SNR. Each child is counted only once in the budget year. Include SNR supporting school-aged children enrolled in recreation programs.

**Data Type:** Other Service Target

**Frequency:** Estimates; Revised Estimates; Financial Statements

**Shortname:** FTESTAFCC#

**Name:** Number of Full Time Equivalent (FTE) Staff -Special Needs Resourcing

#### **Definition:**

The number of resource teachers/consultants or supplemental staff responsible for the delivery of the service. Full-time equivalent is based on a minimum of 35 hours per week.

**Data Type:** Other Service Target

**Frequency:** Estimates; Revised Estimates; Financial Statements

**Shortname:** ANSO-SK#

**Name:** Average Monthly Number of Children Served - Special Needs Resourcing

#### **Definition:**

The number of children with special needs up to and including SK age receiving SNR. Each child is counted once every month. The number reported is the year-to-date average (mean) of the number of children served each month.

**Data Type:** Component of Contractual Service Target

**Frequency:** Estimates; Revised Estimates; Financial Statements

**Shortname:** AVGSCHSER#

**Name:** Average Monthly Number of School-Age Children Served – Special Needs Resourcing

#### **Definition:**

The number of school-aged children receiving SNR. Each child is counted once every month. The number reported is the year-to-date average (mean) of the number of school-aged children receiving SNR. For school-aged children who are 6 years of age and under 18 years of age.

**Data Type:** Component of Contractual Service Target

**Frequency:** Estimates; Revised Estimates; Financial Statements

**Shortname:** TBD

**Name:** Number of Licensed Child Care Programs Supported – Special Needs Resourcing

**Definition:**

The number of licensed child care programs (centre and home based) that receive support for SNR through direct funding or service from a resource teacher/ consultant or supplemental staff.

**Data Type:** Other Service Target

**Frequency:** Estimates; Revised Estimates; Financial Statements

## CHILD CARE PAY EQUITY UNION SETTLEMENT

**Expense Type:**

Delivery Agents - Pay Equity Union Settlement

**Expense Definition:**

Funding provided to child care programs (centre and/or home-based) as a result of the April 23, 2003 Memorandum of Settlement between the government and five unions.

**DATA ELEMENT:**

**Shortname:** TBD

**Name:** Number of Contracts with Licensed Child Care Operators and non-profit Agencies

**Definition:**

The number of contracts with licensed child care operators/head offices (centre and home-based) and non-profit agencies (e.g. SNR, OEYCs, etc.) that receive funding under the pay equity union settlement.

**Data Type:** Other Service Target

**Frequency:** Financial Statements

## SPECIAL PURPOSE

<b>CHILD CARE ADMINISTRATION</b>
<b>Expense Type:</b> Child Care Administration
<b>Expense Definition:</b> Amount paid to child care delivery agents for administrative costs as defined in the Child Care Administrative Cost Sharing Guideline. The expenditure benchmark for administration will be a maximum ceiling of ten percent of the total CMSMs/DSSABs allocation, less funding for Territory without Municipal Organization (TWOMO).
<b>DATA ELEMENTS: NONE</b>

## TRANSFORMATION

**Expense Type:**

Transformation

**Expense Definition**

Funding to support viability and facilitate child care transformation within communities. This funding is available for eligible non-profit child care operators that are involved in business transformation activities and/or require business transformation supports.

**DATA ELEMENTS:**

**Shortname:** CCELLICHS#

**Name:** Number of Licensed Child Care Programs Supported

**Definition:**

The number of non-profit licensed child care centres and PHDC agencies that receive transformation funding for costs related to business transformation activities and/or supports.

**Data Type:** Other Service Target

**Frequency:** Financial Statements

**Shortname:** CCCONTRCT#

**Name:** Number of Licensed Spaces Supported

**Definition:**

The total licensed capacity of all programs supported through transformation funding.

**Data Type:** Other Service Target

**Frequency:** Financial Statements

## REPAIRS AND MAINTENANCE

**Expense Type:**

Delivery Agent Repairs and Maintenance

**Expense Definition:**

Funding to delivery agents to address repair and maintenance needs of agencies providing licensed child care programs.

**DATA ELEMENTS:**

**Shortname:** CCRPMNT#

**Name:** Number of licenced programs supported for repairs and maintenance

**Definition:**

The number of licensed programs, child care centres or private-home day care agencies, that received funding to address health and safety concerns.

**Data Type:** Other Service Target

**Frequency:** Financial Statements

**Shortname:** CCCONTRCT#

**Name:** Number of Licensed Spaces Supported

**Definition:**

The total licensed capacity of all centres and private home day-care programs supported through repairs and maintenance funding.

**Data Type:** Other Service Target

**Frequency:** Financial Statements

**SMALL WATER WORKS****Expense Type:**

Small Water Works Child Care

**Expense Definition:**

Operating expenditures related to small water works regulation that came into effect on December 19, 2001. (Chemical and Biological testing, engineer's reports).

Legislation: Safe Drinking Water Act

**DATA ELEMENT:**

**Shortname:** CCFUNDSMW#

**Name:** Number of Licenced Programs Supported

**Definition:**

The number of licensed child care centres located on small water systems receiving funding to support the costs related to regular ongoing water testing and maintenance expenses.

**Data Type:** Service Specific - Cumulative

**Frequency:** Financial Statements

## PLAY-BASED MATERIAL AND EQUIPMENT

**Expense Type:**

Play-Based Material and Equipment

**Expense Definition:**

Funding for child care operators to purchase play-based material and equipment to help create enriching environments that are developmentally appropriate and promote children's exploration and learning through play. Play-based material and equipment funding may also be used to purchase equipment that supports the ongoing operation of the child care program.

**DATA ELEMENT:**

**Shortname:** CCELLICHS#

**Name:** Number of Licensed Programs Supported

**Definition:**

The number of licensed child care centres and PHDC agencies that received funding to purchase play-based material and equipment to help create enriching environments. Funding may also be used to purchase equipment that supports the ongoing operation of the child care program.

**Data Type:** Other Service Target

**Frequency:** Financial Statements

# CAPITAL

CAPITAL RETROFIT	
<b>Expense Type:</b> <b>Capital Retrofit</b>	
<b>Expense Definition:</b> One-time funding to help transition and modernize the licensed child care sector as it adapts to the implementation of full-day kindergarten. This funding is targeted to non-profit centres that are operationally sound.	
<b>DATA ELEMENTS:</b>	
<b>Shortname:</b> CCTC#	
<b>Name:</b> Number of Non-Profit Licensed Centres Supported- Capital Retrofit	
<b>Definition:</b> The number of existing non-profit licensed child care centres that receive funding for retro-fits to serve younger age groups as they transition to serve children ages 0-4 where 4 and 5 year olds are moving to FDK.	
<b>Data Type:</b> Other Service Target	
<b>Frequency:</b> Financial Statements	
<hr/>	
<b>Shortname:</b> TBD	
<b>Name:</b> Number of Licensed Spaces Supported	
<b>Definition:</b> The total licensed capacity of all centres supported through capital retrofit funding.	
<b>Data Type:</b> Other Service Target	
<b>Frequency:</b> Financial Statements	

## FAMILY SUPPORT PROGRAMS

FINANCIAL DATA (APPLICABLE TO ALL DETAIL CODES)
<p><b>Shortname:</b> AGROEXP\$ <b>Name:</b> Adjusted Gross Expenditures <b>Definition:</b> The Adjusted Gross Expenditures are expenditures approved for Ministry funding. This is the amount upon which the Ministry subsidy formula is applied. The Adjusted Gross Expenditure amount is the gross expenditures amount minus any offsetting revenue amounts.</p> <p><b>Data Type:</b> Financial Target <b>Frequency:</b> Estimates; Revised Estimates; Financial Statements</p>
<p><b>Shortname:</b> LEGREV\$ <b>Name:</b> (Legislated) Revenue <b>Definition:</b> This is the amount the agency is obligated, through legislation or regulation, to fund for their share of the service costs.</p> <p><b>Data Type:</b> Financial Target - Cumulative <b>Frequency:</b> Estimates, Revised Estimates, Financial Statements (Excel)</p> <p><b>Note:</b> Legislated Revenue is applicable to all detail codes funded at less than 100%, which include A386.</p>
<p><b>Shortname:</b> GROEXP\$ <b>Name:</b> Gross Expenditures <b>Definition:</b> This line is the sum of Salaries/Benefits and Other Service Costs. It reflects the total costs for the delivery of a service and may also be useful in analyzing the costs of a unit of service. Although the Ministry may only fund a portion of this total cost, it is important to know the total costs of the service and not just what the Ministry subsidizes.</p> <p><b>Data Type:</b> Financial Specific - Cumulative <b>Frequency:</b> Estimates; Revised Estimates; Financial Statements</p>

## ONTARIO EARLY YEARS CENTRES

### **Detail Code:**

**A462 - Ontario Early Years Centres**

**Funding Legislation: MCSSA**

**Funding Formula: 100%**

### **Detail Code Definition:**

Ontario Early Years Centres provide funds for services and programs for parents/caregivers of children aged 0-6 years, education and training including early learning activities, information and linkages to community programs and services for the early years.

### **DATA ELEMENTS:**

**Shortname:** PARVISIT#

**Name:** Number of Visits Made by Parents/Caregivers

#### **Definition:**

The total number of visits that parents/caregivers made to the Ontario Early Years Centre or Child Care Resource Centre.

**Data Type:** Service Target - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

**Shortname:** CCSCHDSER#

**Name:** Number of Children Served

#### **Definition:**

The number of children, age 0 – 6, that received services at some point during the fiscal year. A child is reported in the initial quarter in which he/she received services and counted once during the fiscal year. This data element is only used when a child participates in an early learning activity.

For example, in the first quarter if 15 children received service this would be reported at the end the first quarter. If 5 additional new children received service during the second quarter a total of 20 children would be reported at the end of the second quarter.

**Data Type:** Service Target - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

**Shortname:** CHDVISIT#

**Name:** Number of Visits Made By Children

#### **Definition:**

The total number of visits that children, age 0 – 6, made to the Ontario Early Years Centre or Child Care Resource Centre.

**Data Type:** Service Target - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

---

**Shortname:** PARCARSER#

**Name:** Number of Parents/Caregivers Served

**Definition:**

The number of parents/caregivers who actively participated in a program, either with their children or separately. A parent/ caregiver is reported in the initial quarter in which he/she received services and counted only once during the fiscal year.

For example, in the first quarter if 15 parents/caregivers received service, this would be reported at the end the first quarter. If 5 additional new parents/ caregivers received service during the second quarter, a total of 20 parents/caregivers would be reported at the end of the second quarter.

**Data Type:** Service Target - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

---

**Shortname:** PROFSER#

**Name:** Number of Professionals in Workshops/Seminars

**Definition:**

The total number of adults participating in workshops/seminars provided though this service to assist them in their professional capacity. Participants are counted each time they attend a program within the reporting period. If a program, workshop, or seminar lasts more than one day, a person is counted once, whether or not the person attended the full workshop or seminar

**Data Type:** Service Specific - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

---

**Shortname:** REFERRALS#

**Name:** Number of Referrals

**Definition:**

The total number of referrals made to support other early learning and family-centred services. Each referral is to be counted only once in the budget year. A referral is the outcome of a process. The process begins either with a parent/ caregiver bringing a question about the child/family to centre staff member or with a staff member bringing an observation about the child's development to a parent/ caregiver. A referral is made when discussion results in the parent being given contact information (in-person, over the phone, or by e-mail) for a particular

program or service that could be of assistance, other than those being offered at the centre.

**Data Type:** Service Specific - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

---

**Shortname:** PROTLINKS#

**Name:** Number of Protocols/Official Linkages

**Definition:**

The total number of protocols and/or official linkages that have been established with external agencies providing early years services. Each protocol/linkage is to be counted only once in the budget year.

For Data Analysis Co-ordinators, the number of agencies and programs to which services are being provided.

**Data Type:** Service Specific - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

---

**Shortname:** CCSPARSER#

**Name:** Number of Parents/Caregivers in Workshops/Seminars

**Definition:**

The total number of parents/caregivers participating in workshops/seminars to assist them in their parenting/caregiver role. Participants are counted each time they attend a program within the fiscal year. If a program, workshop or seminar lasts more than one day, a person is counted once, whether or not the person attended the full workshop or seminar.

**Data Type:** Service Specific - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

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**DATA ANALYSIS COORDINATORS**

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**Detail Code:****A466 - Program Effectiveness – Data Analysis Co-ordinators****Funding Legislation: MCSS****Funding Formula: 100%****Detail Code Definition:**

Data Analysis Coordinators support communities and early year's agencies in tracking, reporting, monitoring and analysis of information related to early years programs, particularly those funded through the Ontario Early Years Centres.

---

**DATA ELEMENTS:****Shortname:** PROFSER#**Name:** Number of Professionals Served**Definition:**

The total number of adults participating in workshops / seminars provided though this service to assist them in their professional capacity. Participants are counted each time they attend a program within the reporting period. If a program (a workshop or seminar) lasts more than one day, a person is counted once, whether or not the person attended the full workshop or seminar.

**Data Type:** Service Target - Cumulative**Frequency:** Estimates; Revised Estimates; Financial Statements

---

**Shortname:** HRSTRAIN#**Name:** Number of Hours of Training, Workshops, Media Events or Conferences**Definition:**

The number of hours for which a training event or workshop or media event or conference was given. This is a cumulative figure and is reported in the first quarter in which the training or media event or workshop or conference occurred.

For example: 1 hour of group training, workshops or conferences with 5 participants equals one Hour of training, workshops or conferences.

**Data Type:** Service Target - Cumulative**Frequency:** Estimates; Revised Estimates; Financial Statements

---

**Shortname:** FTESTAFF#**Name:** Number of Full Time Equivalent Staff

**Definition:**

The total number of full-time equivalent staff for the Ontario Early Years Centres. A full time equivalent is based on a minimum of 35 hours per week.

**Data Type:** Service Specific - Static

**Frequency:** Estimates; Revised Estimates; Financial Statements

---

**Shortname:** PROTLINKS#

**Name:** Number of Protocols/Official Linkages

**Definition:**

The total number of protocols and/or official linkages that have been established with external agencies providing early years services. Each protocol/linkage is to be counted only once in the budget year.

For Data Analysis Co-ordinators, the number of agencies and programs to which services are being provided.

**Data Type:** Service Specific - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

## EARLY CHILD DEVELOPMENT PLANNING

**Detail Code:**

**A525 – Early Child Development - Planning**

**Funding Legislation: MCSS**

**Funding Formula: 100%**

**Detail Code Definition:**

Amount paid to CMSMs/DSSABs for Best Start costs associated with implementation.

**DATA ELEMENTS:**

**Shortname:** BSTMTGCT\$

**Name:** Best Start – Meeting Costs

**Definition:**

The purpose of this funding is to fund the costs of meetings in relation to Early Learning and Child Development. For example, this may include the costs of travel, accommodation, the costs of renting meeting space, and the cost of food and beverage to support the meeting.

**Data Type:** Service Specific - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

**Shortname:** BSTOTH\$

**Name:** Best Start – Other

**Definition:**

The purpose of this funding is to fund any other necessary costs to help facilitate planning for Early Learning and Child Development through Early Learning and Child Development Networks (Best Start Networks) across the province. For example, this may include the costs of hiring a consultant, scribe or writer to help facilitate the planning process or help to develop a Early Learning and Child Development Implementation Plan.

**Data Type:** Service Specific - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

**Shortname:** BSTTRCST\$

**Name:** Best Start – Translation Costs

**Definition:**

The purpose of this funding is to fund any other necessary costs to help facilitate planning for Early Learning and Child Development through Early Learning and Child Development Networks across the province. For example, this may include the costs of hiring a consultant, scribe or writer to help facilitate the planning process or help to develop a Early Learning and Child

Development Implementation Plan.

**Data Type:** Service Specific - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

## CHILD CARE RESOURCE CENTRES

### **Detail Code:**

**A386 - Delivery Agent - Resource Centres**

**Funding Legislation: DNA**

**Funding Formula: 80%**

### **Detail Code Definition:**

Funding to Delivery Agents to purchase community-based non-profit centres that serve caregivers, parents and children through the provision of information, public education, consultation and support.

### **DATA ELEMENTS:**

**Shortname:** PARVISIT#

**Name:** Number of Visits Made by Parents/Caregivers

#### **Definition:**

The total number of visits that parents/caregivers made to the Ontario Early Years Centre or Child Care Resource Centre.

**Data Type:** Service Specific - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

**Shortname:** CCSCHDSER#

**Name:** Number of Children Served

#### **Definition:**

The number of children, age 0 – 6, that received services at some point during the fiscal year. A child is reported in the initial quarter in which he/she received services and counted once during the fiscal year. This data element is only used when a child participates in an early learning activity. For example, in the first quarter if 15 children received service this would be reported at the end of June (end of the first quarter). If 5 additional new children received service during the second quarter a total of 20 children would be reported at the end of September (end of the second quarter).

**Data Type:** Service Specific - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

**Shortname:** CHDVISIT#

**Name:** Number of Visits Made By Children

#### **Definition:**

The total number of visits that children, age 0 – 6, made to the Ontario Early Years Centre or

Child Care Resource Centre.

**Data Type:** Service Specific - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

---

**Shortname:** PARCARSER#

**Name:** Number of Parents/Caregivers Served

**Definition:**

The number of parents/caregivers who actively participated in a program, either with their children or separately. A parent/caregiver is reported in the initial quarter in which he/she received services and counted only once during the fiscal year. For example, in the first quarter if 15 parents/caregivers received service, this would be reported at the end of June (end of the first quarter). If 5 additional new parents/ caregivers received service during the second quarter, a total of 20 parents/caregivers would be reported at the end of September (end of the second quarter).

**Data Type:** Service Specific - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

---

**Shortname:** PROFSER#

**Name:** Number of Professionals in Workshop/Seminars

**Definition:**

The total number of adults participating in workshops/seminars provided through this service to assist them in their professional capacity. Participants are counted each time they attend a program within the reporting period. If a program, (a workshop, or seminar) lasts more than one day, a person is counted once, whether or not the person attended the full workshop or seminar.

**Data Type:** Service Specific - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

---

**Shortname:** REFERRALS#

**Name:** Number of Referrals

**Definition:**

The total number of referrals to other early learning services. Each referral is to be counted only once in the budget year. A referral is the outcome of a process. The process begins either with a parent/ caregiver bringing a question about the child to centre staff member or with a staff member bringing an observation about the child's development to a parent/ caregiver. A referral is made when discussion results in the parent being given contact information (in-person, over the phone, or by e-mail) for a particular program or service that could be of assistance, other than those being offered at the centre.

**Data Type:** Service Specific - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

---

**Shortname:** PROTLINKS#

**Name:** Number of Protocols/Official Linkages

**Definition:**

The total number of protocols and/or official linkages that have been established with external agencies providing early years services. Each protocol/linkage is to be counted only once in the budget year. For Data Analysis Co-ordinators, the number of agencies and programs to which services are being provided.

**Data Type:** Service Specific - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

---

**Shortname:** CCSPARSER#

**Name:** Number of Parents/Caregivers in Workshops/Seminars

**Definition:**

The total number of parents/caregivers participating in workshops/seminars to assist them in their parenting/caregiver role. Participants are counted each time they attend a program within the fiscal year. If a program, (workshop or seminar) lasts more than one day, a person is counted once, whether or not the person attended the full workshop or seminar.

**Data Type:** Service Specific - Cumulative

**Frequency:** Estimates; Revised Estimates; Financial Statements

## **APPENDIX B: ADMISSIBLE / INADMISSIBLE EXPENDITURES**

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**Please note CMSMs and DSSABs will be engaged in 2014 as part of a review of this appendix.**

### **Administration Expenditures**

Administration expenditures (i.e. fees) incurred by the CMSM/DSSAB are inadmissible when expressed solely in terms of a percentage of program expenditures. Only actual expenditures incurred for program administration can be an admissible expense.

### **Amortizations**

Amortizations (tangibles and intangibles) are inadmissible expenditures under the Ministry's modified accrual basis of accounting.

### **Appropriations**

Appropriations (i.e. charges to reserves or allowances) are inadmissible expenditures under the Ministry's modified accrual basis of accounting.

### **Bonuses, Gifts and Honoraria**

Bonuses (including retiring bonuses), gifts and honoraria are admissible expenditures when paid to staff on the condition that the value is reported on the employee's annual T4. Bonuses, gifts and honoraria are inadmissible expenditures when paid to Board members.

### **Capital Expenditures**

Capital expenditures are admissible when expended for the purpose outlined in the capital section of this guideline.

### **Capital Loans**

Principal and interest on capital loans are admissible expenditures only in Ministry approved debt retirement situations (i.e., the retiring or paying out of a mortgage). A Mortgage Funding Agreement must be executed in these cases.

### **Donations and Transfers**

Donations and/or transfer of funds made by the CMSM/DSSAB to other charitable institutions/organizations are inadmissible expenditures.

### **Fund Raising**

Fund raising expenditures are admissible if the revenue raised is used to offset costs eligible for Ministry funding entitlement

### **Interest on Operating Loans**

Interest on operating loans is an inadmissible expenditure unless approved by the Ministry.

### **Lease/Rental Costs when paid to Non-Arms Length Corporations**

Lease/Rental Costs when paid to Non-Arms Length Corporations which are reasonable are

admissible with prior Ministry approval, provided expenditures do not exceed those that would be paid if the transaction were at arms length.

### **Mortgage Financing**

Principal and interest payments are admissible expenditures with prior Ministry approval.

### **Pension Expense and Pension Contribution**

Pension expenses are an employer's expense (accruals) for the company's pension plan during a period. They are non-cash item hence are inadmissible, whereas, Pension Contributions are an employer's actual payments/obligations into a fund and hence are admissible.

### **Professional Organization Fees**

Fees paid on behalf of staff for membership in professional organizations as a condition of employment are inadmissible expenditures.

### **Property Taxes**

Property taxes are admissible expenditures with Ministry approval.

### **Provisions for Unused Vacation/Sick Leave, Wage Settlements**

Provisions or reserve funds for unused vacation/sick leave, wage settlements are inadmissible expenditures. The costs become an admissible expenditure when the actual payments are made.

### **Provisions for Repairs or Replacements**

Provisions for repairs or replacements are inadmissible expenditures.

### **Provisions for Bad Debts**

The provision for bad debts is an inadmissible expenditure.

### **Replacement Expenditures**

Expenditures for the replacement of furniture, equipment or vehicles are admissible expenditures only with prior Ministry approval and if the full trade-in value of the replaced item is recorded or if the asset records provide satisfactory evidence of the manner in which the item was disposed.

### **Retainer Fees**

Fees paid as a retainer to have legal or other professional services available on a stand-by basis are inadmissible expenditures. Reasonable fees for services rendered are admissible expenditures.

### **Travel Expenses**

Travel Expenses are admissible expenditures where the expenditure represents a reimbursement of actual travel expenses incurred in conducting business related to services and programs subsidized by the Ministry. CMSMs and DSSABs may wish to refer to the Ministry policies on travel expenditures as a guide.

## **APPENDIX C: POLICY STATEMENT: IMPROVING ACCESS TO SUBSIDIZED CHILD CARE**

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Policy Statement: Improving Access to Subsidized Child Care  
November 1, 2004

*This policy statement is prescribed by O. Reg. 366/04, which takes effect on December 1, 2004.*

### **Glossary of Terms**

#### Child care fee subsidy:

- Funding to offset the cost of licensed child care (or approved school-age recreation programs) for parents, as listed in paragraphs 5, 6 and 8 of section 66.1 (2) of the Regulation, and cost-shared between the ministry and delivery agents, as authorized under clauses (3) (a),(b),(d),(e) and clauses (5) (a),(c),(e),(g) of section 67.1 of the Regulation.
- Eligibility for child care fee subsidies: Parents who are “persons in need,” as defined in the Regulation, and parents of children in social need (defined on p. 4 of this policy statement), may be eligible for fee subsidies for children under 10 years of age, or for children up to 12 years of age in special circumstances. Parents of children with special needs may be eligible for fee subsidies for children under 18 years of age. Parents eligible for fee subsidies include Ontario Works participants, recipients of income support under the Ontario Disability Support Program (ODSP), as well as other parents who are in financial need. The latter category captures ODSP employment supports clients who are in financial need but who are not in receipt of income support under ODSP.

#### Delivery agent:

- A municipality or prescribed board designated as a child care delivery agent in O. Reg. 137/99, as amended. In this policy statement, delivery agents designated under the *Day Nurseries Act (DNA)* are referred to as Consolidated Municipal Service Managers (CMSMs) and District Social Services Administration Boards (DSSABs).

#### Full-day child care:

- Child care that is provided for 6 or more hours in a day.

#### Handicapped child:

- A child who has a physical or mental impairment that is likely to continue for a prolonged period of time and who as a result thereof is limited in activities pertaining to normal living as verified by objective psychological or medical findings and includes a child with a developmental disability (as per section 1 of the Regulation). “Developmental disability” is defined in the *DNA* as a condition of mental impairment present or occurring during a person’s formative years, that is associated with limitations in adaptive behaviour. In this policy statement, handicapped children are referred to as children with special needs.

#### Ministry:

- The Ministry of Children and Youth Services.

#### Ontario Works child care:

- Funding to participants in employment assistance activities under the *Ontario Works Act, 1997 (OWA)* for the care of a child less than 12 years of age or of a handicapped child less than 18 years of age, where the child care is provided to enable the participants to so participate.
- Ontario Works participants (including participants in Learning, Earning and Parenting (LEAP) as well as ODSP income support recipients participating in Ontario Works) may receive assistance up to the actual cost of licensed care, and up to pre-established ceilings for informal care.

#### Parent:

- A person having lawful custody of a child or a person who has demonstrated a settled intention to treat a child as a child of his or her family (as per section 1 of the Regulation).

#### Part-day child care:

- Child care that is provided for less than 6 hours in a day.

#### Recognized needs:

- Reasons for needing child care that are laid out within the scope of this policy statement, and that are to be considered by CMSMs/DSSABs when determining the amount of subsidized child care to provide. The term may include needs associated with the child, needs associated with the parent, or both.

#### Regulation:

- Ontario Regulation 262 under the *DNA*.

### **Introduction**

High quality child care plays a key role in promoting healthy child development and helping children arrive at school ready to learn. It is also an essential support for many parents, helping them to balance the demands of career and family while participating in the workforce, or pursuing education or training.

That is why it is important to fund child care fee subsidies in a way that takes into consideration both the needs of parents and the best interests of children.

### **Purpose**

This policy statement articulates a new direction regarding the provision of child care fee subsidies, specifically clarifying the flexibility available to CMSMs/DSSABs in determining the appropriate amount of child care for which a fee subsidy may be provided. The policy statement recognizes the decision-making authority of CMSMs/DSSABs at the local level, and

provides them with a framework within which they may exercise discretion in balancing the needs of children and parents.

- ❖ Note: This policy statement also references requirements for the provision of Ontario Works child care, but these requirements have not changed.

### **Role of Consolidated Municipal Service Managers and District Social Services Administration Boards**

In their role as child care service system managers, CMSMs and DSSABs cost-share, plan and manage prescribed child care services, including fee subsidies and Ontario Works child care, within the parameters of legislation, regulations, standards and policies established by the ministry.

CMSMs/DSSABs are responsible for maintaining a flexible mix of subsidies for part- and full-day child care, across all age groups that reflects the range of local service needs. They are also responsible for implementing practices that provide for a seamless transition between subsidized part-day and subsidized full-day care as parents' and children's needs change.

CMSMs/DSSABs are to determine the amount of subsidized child care for each eligible family in accordance with the framework outlined in this document.

### **Statement of Policy**

CMSMs/DSSABs may provide child care fee subsidies to parents who are financially eligible, and to parents of children with special or social needs (see p. 4 for definition of social need). In the case of Ontario Works participants, CMSMs/DSSABs may provide child care fee subsidies or Ontario Works child care. To be eligible for Ontario Works child care, parents must be participating in recognized activities (outlined on p. 5). When providing fee subsidies or Ontario Works child care, CMSMs/DSSABs should take into account a family's reasons for needing child care in order to determine the amount of child care to subsidize.

Consideration should be given to both the recognized needs of the parent and the recognized needs of the child when determining whether funding for full-day or part-day child care is appropriate. As a general rule, funding for full-day child care should only be provided where the family's collective needs require it.

If the child has a special or social need, the amount of subsidized child care provided should be based primarily on what is in the child's best interests. In all other cases, the amount of subsidized child care should be based on the parent's recognized needs, although even then, the best interests of the child should always be considered in order to help support the child's early learning and avoid undue disruption for the child.

This policy statement recognizes certain needs as appropriate for the provision of child care fee subsidies and Ontario Works child care. These are outlined below, by funding type.

### **Determining the Amount of Child Care to Subsidize**

It is important for CMSMs/DSSABs to exercise discretion in determining the amount of child care to subsidize for any particular family. Consideration should be given to the schedules and staffing of child care programs in which subsidized children are enrolled, and allowance should be made for extenuating circumstances (e.g., a parent's fluctuating work hours), so that as much as possible, unreasonable disruptions to a child's care or a parent's ability to pursue and maintain employment are avoided.

### **Recognized Needs for Provision of Child Care Fee Subsidies**

The following is a list of reasons for needing child care that are to be considered by CMSMs/DSSABs when determining the amount of child care for which to provide a fee subsidy.

#### **□ Children's recognized needs**

- **Special need:** The child is a "handicapped child" as defined under the Regulation.
- **Social need:** The child may require child care to address a social need due to issues with the home/family environment, and is referred to the CMSM/DSSAB for child care by a Children's Aid Society, Public Health Unit, family physician, or another early intervention/prevention agency/professional recognized by the CMSM/DSSAB. Social need includes situations where the need is directly related to the child, as well as situations where the child's need is the result of a greater family need.

Child care fee subsidies may be provided where children have special or social needs, even if their parents do not have recognized needs themselves. CMSMs/DSSABs have discretion to determine the appropriate amount of subsidized child care for children with special or social needs. The child's best interests should play a primary role in these decisions, but if the parent also has recognized needs, the parent's circumstances should also be taken into consideration.

#### **□ Parents' recognized needs**

- No parent in a household is able to care for his/her children due to participation in one or more of the following activities:
  - Employment;
  - Attendance at an educational program, including lab work, field placements, co-op placements, practica, and case studies/team meetings;
  - Attendance at a training program, including lab work, field placements, co-op placements, practica, and case studies/team meetings;
  - Study/preparation associated with education and/or training;
  - Employment assistance activities under the OWA that are documented in his/her participation agreement, if the parent is an Ontario Works participant;
  - Activities documented in his/her employment plan, if the parent is an ODSP employment supports client; and

- ❑ Travel associated with the above activities.
- ❑ Other circumstances, such as (but not limited to) the following:
  - ❑ In the opinion of a medical or other relevant professional, a parent is unable to care for his/her child because of an illness or disability (if there is another parent, he/she is engaged in activities as noted above);
  - ❑ No parent in a household is able to care for the child *in between* participation in activities as noted above (e.g., while sleeping during the day after working the night shift, etc.); and
  - ❑ A parent who already has a child care fee subsidy becomes temporarily unemployed.

CMSMs/DSSABs are responsible for setting local policies regarding how much study/preparation time to permit per parent. Policies should take into account the workload associated with the educational/training programs in which parents are involved.

When determining the amount of travel time a parent requires, CMSMs/DSSABs should develop a reasonable estimate, taking into consideration local conditions and the mode of transportation used by the parent.

In circumstances where a parent is not participating in any of the activities listed above but still requires child care, or needs child care in between periods of participation, determining the appropriate amount of child care to subsidize may be more complex. CMSMs/DSSABs have discretion to determine the appropriate amount of subsidized child care based on a consideration of the parent's needs and what would be in the best interests of the child.

It is not possible for this policy statement to capture every specific situation in which it may be appropriate to provide subsidized child care. There may be situations where parents are facing exceptional circumstances, and CMSMs/DSSABs will need to address those situations on a case-by-case basis.

### ***Recognized Needs for Provision of Ontario Works Child Care***

The following is a list of reasons for needing child care that are to be considered by CMSMs/DSSABs when determining the amount of child care for which to provide Ontario Works child care funding.

- ❑ **Parents' recognized needs**
  - ❑ No parent in a household is able to care for his/her children due to participation in:
    - ❑ Employment assistance activities under the *OWA*, as documented in the parent's participation agreement; and
    - ❑ Travel associated with the above activities.

It should be noted that Ontario Works child care funding is not the only mechanism through which Ontario Works participants may receive assistance with their child care costs. They may also have access to child care fee subsidies. If an Ontario Works participant wishes to access a child care fee subsidy, his/her needs should be considered in accordance with the recognized needs set out in the fee subsidy section of this document.

## APPENDIX D: FEE SUBSIDY LEGISLATIVE AUTHORITY AND TECHNICAL DETAILS

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### LEGISLATIVE AUTHORITY

The following information identifies the specific sections of the legislation and regulations that relate to financial eligibility for fee subsidies. It outlines how provincial funds are allocated to CMSMs and DSSABs for the provision of prescribed child care services.

### Applications for Assistance

Subsection 19 (1) of the *Day Nurseries Act* (DNA) describes the application for assistance as:

“an application for assistance towards the cost of private-home day care or services provided in a day nursery on behalf of persons in receipt of such services may be made,

- (a) where the services are provided in a day nursery operated by a municipality, band or approved corporation or under an agreement entered into under subsection 3 (3), to the person who plans and directs the program of the day nursery and who is in charge of the children;
- (b) where the assistance is for private-home day care under an agreement entered into under subsection 4 (3), to the person who plans and directs the day care program and carries out visits of inspection; or
- (c) to any person or class of persons designated in writing by the Minister.”

### Family Composition

Family composition is a key component in determining eligibility for fee subsidy. Criteria used in the application process include the definition of the family unit and the determination of adjusted income to be used in calculating the parental contribution toward the cost of child care. This includes applicants who identify themselves as a parent.

Section 1 of O. Reg. 262 under the DNA defines a “parent” as:

“parent” includes a person having lawful custody of a child or a person who has demonstrated a settled intention to treat a child as a child of his or her family

The determination of adjusted income also includes applicants who identify themselves as:

- Couples in a relationship with some permanence and/or
- Couples cohabiting for a period not less than three years.

Section 29 of the Family Law Act (FLA) states:

“spouse” means a spouse as defined in subsection 1 (1), and in addition includes either of two persons who are not married to each other and have cohabited,

- (a) continuously for a period of not less than three years, or
- (b) in a relationship of some permanence, if they are the natural or adoptive parents of a child.

In cases where the applicants (couples) have cohabited for a period less than three years and have a child together, the parents have an obligation to support the child. Subsection 31 (1) of the *Family Law Act* (FLA) states:

“every parent has an obligation to provide support for his or her unmarried child who is a minor or is enrolled in a program of education, to the extent that the parent is capable of doing so.”

## **Income Test**

Section 1 of O. Reg. 262 includes the following definition:

“adjusted income” means adjusted income as defined in section 122.6 of the *Income Tax Act* (Canada)

Section 66.2 of O. Reg. 262 defines categories of persons who are eligible for fee subsidy:

- 66.2** (1) The following persons are eligible, as parents, for assistance with the cost of child care:
1. Persons eligible for income support under the *Ontario Disability Support Program Act, 1997*.
  2. Persons eligible for an allowance under the *Family Benefits Act*.
  3. Persons eligible for income assistance under the *Ontario Works Act, 1997* who are employed or participating in employment assistance activities under that Act or both.
  4. Persons who are eligible for assistance on the basis of their adjusted income.
- (2) A parent who falls into paragraph 1, 2 or 3 of subsection (1) who is the recipient of a child care subsidy,
- (a) shall, subject to clause (b), be fully subsidized for the cost of child care; or
  - (b) shall be provided with the amount of funding for child care provided under paragraph 7 of subsection 66.1 (2), if the parent is being provided with funding under that provision.
- (3) A parent is eligible for assistance under paragraph 4 of subsection (1) if the amount that the parent would pay for child care on the basis of their adjusted income, as determined under section 66.4, is less than the amount the parent would otherwise pay for child care.

Section 66.3 of O. Reg. 262 defines the documentation necessary for the verification of income:

- 66.3** (1) Every year parents may apply to a delivery agent for assistance with the cost of child care.

- (2) Subject to subsection (3), parents applying for assistance with the cost of child care on the basis of their adjusted income shall file with the delivery agent,
  - (a) a copy of their Notice of Assessment or Canada Child Tax Benefit Notice for the previous year; or
  - (b) if their Notice of Assessment or Canada Child Tax Benefit Notice for the previous year is not available, a copy of their most recent available Notice of Assessment or Canada Child Tax Benefit Notice.
- (3) Parents who are applying for assistance with the cost child care on the basis of their adjusted income that were non-residents in Canada in the previous year are not required to file the documents referred to in subsection (2) and their adjusted income is deemed to be \$0 for the purpose of their application for assistance.

Section 66.4 provides the formula for calculating the amount that parents receiving subsidy are expected to pay toward the cost of child care:

- 66.4** (1) The amount of the child care subsidy for which a parent is eligible on the basis of their adjusted income is the amount by which the amount that the parent would otherwise pay for child care exceeds the amount the parent would pay as calculated under subsection (2) or (3).
- (2) A parent shall not pay any of the cost of child care for their children, if the parent is the recipient of a child care subsidy and,
- (a) has a total adjusted income of \$20,000 or less; or
  - (b) the amount the parent would contribute on the basis of their adjusted income for each month of child care, as calculated under subsection (3), is less than \$10.
- (3) If a parent is the recipient of a child care subsidy and has a total adjusted income of more than \$20,000, the parent shall pay, for each month the child is in care, the amount for the cost of child care for their children determined by the following calculation:

$$((A \times .10) + (B \times .30)) \div 12$$

where,

A is the amount by which their adjusted income exceeds \$20,000 but is not more than \$40,000, and

B is the amount by which their adjusted income exceeds \$40,000.

- (4) Delivery agents shall calculate the daily amount paid for child care by parents who fall within subsection (3) in accordance with the following calculation:

$$A \div (B \times 4.35)$$

where,

A is the monthly amount paid by the parent for child care determined under subsection (3), and

B is the number of days per week the child attends child care.

Section 1 of O. Reg. 262 defines a “handicapped child” as:

“A “handicapped child” means a child who has a physical or mental impairment that is likely to continue for a prolonged period of time and who as a result thereof is limited in activities pertaining to normal living as verified by objective psychological or medical findings and includes a child with a developmental disability”

Section 1 of O. Reg. 262 defines a “developmental disability” as:

“A “developmental disability” means a condition of mental impairment present or occurring during a person’s formative years, that is associated with limitations in adaptive behaviour”

Section 66.5 of O. Reg 262 describes the provisions for a family that includes a parent and/or child with a disability:

- 66.5** (1) Despite the definition of adjusted income in section 1, if a parent of a child has a disability or the child is a handicapped child, the delivery agent shall reduce the adjusted income of the parent by the amount of any expenses related to the disability for which the parent is not reimbursed and for which there are no deductions under the *Income Tax Act* (Canada) and the reduced adjusted income shall be treated as the parent’s adjusted income for the purposes of section 66.4.
- (2) For the purposes of this section a parent has a disability if,
- (a) the person has a substantial physical or mental impairment that is continuous or recurrent and that is expected to last one year or more; and
  - (b) the direct and cumulative effect of the impairment on the person’s ability to attend to his or her personal care, function in the community and function in a workplace results in a substantial restriction in one or more of these activities of daily living.
- (3) For the purposes of this section, the following persons may determine whether a person has a disability or a child is a handicapped child:
1. A member of the College of Physicians and Surgeons of Ontario.
  2. A member of the College of Psychologists of Ontario.
  3. A member of the College of Optometrists of Ontario.
  4. A member of the College of Nurses of Ontario who is a registered nurse and who holds an extended certificate of registration in accordance with the regulations made under the *Nursing Act, 1991*.

Section 66.6 deals with in-year decreases in income:

- 66.6** (1) A parent may apply to the delivery agent during the year for a decrease in the amount he or she pays for the cost of child care if the parent has a reduction in their adjusted income of 20 per cent or more during the year compared to their adjusted income,
- (a) in the previous year; or
  - (b) in the year before the previous year, if proof of their adjusted income is not available for the previous year.
- (2) On application under subsection (1), the delivery agent may recalculate the child care subsidy in accordance with this section.
- (3) In applying for a decrease under subsection (1), the parent shall provide satisfactory evidence of the reduction in income and of the amount of the reduction to the delivery agent.
- (4) If a delivery agent is satisfied that there has been a reduction of 20 per cent or more in adjusted income, the delivery agent shall re-calculate the amount that the parent pays for child care using the reduced adjusted income as the basis of the calculation under section 66.4.

Subsection 68 (4) of O. Reg. 262 establishes CMSM/DSSAB responsibility for determining eligibility for fee subsidy:

- 68. (4)** The adjusted income and the available income of a person for the purpose of this Regulation shall be determined by an Ontario Works administrator, a Director or such person as the Director approves.

#### Prescribed Services

Under O. Reg. 262, Subsection 66.1 (2) of the *Day Nurseries Act*, the provision of day nursery, private-home day care and in-home services, children's recreation programs and funding for participants in employment assistance activities under the *Ontario Works Act, 1997* are prescribed services.

#### Persons with Disabilities

Families in which a parent and/or child has a disability are able to have disability-related expenses deducted from adjusted income. This reduced income will then be used to determine eligibility for fee subsidy and to calculate the parental contribution for child care.

For a child, he or she must meet the definition of a "handicapped child" in O. Reg. 262 under the *Day Nurseries Act*:

- A child who has a physical or mental impairment that is likely to continue for a prolonged period of time and who as a result thereof is limited in activities pertaining to normal living as verified by objective psychological or medical findings and includes a child with a developmental disability.

For a parent, the definition of a person with a disability is consistent with the definition used for purposes of the Ontario Disability Support Program, i.e.:

- A person has a substantial physical or mental impairment that is continuous or recurrent and expected to last one year or more; and
- the direct and cumulative effect of the impairment on the person's ability to attend to his or her personal care, function in the community and function in a workplace, results in a substantial restriction in one or more of these activities of daily living.

To determine whether a parent qualifies based on this definition, the CMSM/DSSAB will need to request a note from a professional in the following groups:

- A member of the College of Physicians and Surgeons of Ontario;
- A member of the College of Psychologists of Ontario;
- A member of the College of Optometrists of Ontario; or
- A member of the college of Nurses of Ontario who is a registered nurse and who holds an extended certificate of registration in accordance with the regulations made under the *Nursing Act, 1991*.

If the parent is eligible to claim the disability amount, line 316 on the personal income tax form, a qualified person, usually a medical doctor, must have certified that the parent is eligible to claim the amount. This certification may also be used to establish that the parent qualifies to have disability-related expenses deducted for purposes of the fee subsidy income test.

Eligible expenses that may be subtracted from adjusted income are those that are not deductible and for which a credit cannot be claimed through the income tax system. Eligible expenses must not be reimbursable, for example through insurance or a government program.

Applicants for child care subsidy will need to bring documentation for disability-related expenses that they wish to have deducted from adjusted income, including:

- Receipts for the disability-related expenses which must have been incurred in the same calendar year as the adjusted income;
- A copy of the completed income tax return for the most recent tax year to show the expenses that may have been deducted or claimed as credits; in particular, the disability supports deduction (line 215) and the medical expenses (claimed on lines 330 and 331) should be reviewed.
- A note signed by an eligible professional if the parent has a disability or evidence that the parent is eligible to claim the disability amount, line 316 on the personal income tax form. In the latter case, the parent should provide a copy of the certified Form T2201, *Disability Tax Credit Certificate*.

## Calculation of Parental Contribution

Fee subsidies are available across a broad range of income levels. Families with an adjusted annual income of up to \$20,000 are eligible for full fee subsidy and no calculation of a parental contribution is required.

For families with adjusted income above \$20,000, parental contribution is calculated based on 10% of their adjusted income over \$20,000.

### Example:

0. A family with adjusted income of \$25,000 annually would have a parental contribution of 10% of \$5,000 annually or \$500.

When the family's annual adjusted income is above \$40,000, parental contribution is calculated at 10% of the amount over \$20,000 up to \$40,000 *plus* 30% of the amount over \$40,000.

### Example:

1. A family with an annual adjusted income of \$45,000 would have a parental contribution of 10% of \$20,000 (\$2,000) plus 30% of \$5,000 (\$1,500). Total annual parental contribution would be \$3,500.

No family will pay more than the total cost of child care for all children in the family. If the calculated parental contribution exceeds the cost of child care, the family is not eligible for fee subsidy.

## Monthly and Daily Contribution Calculations

The monthly parental contribution is calculated by dividing the annual parental contribution amount by 12.

Examples:

2. A family with an annual adjusted income of \$25,000 has an annual parental contribution amount of \$500. Their monthly contribution amount would be \$41.67.
3. A family with an annual adjusted income of \$45,000 has an annual parental contribution amount of \$3,500. Their monthly contribution amount would be \$291.67.

The income test is designed such that parents pay the monthly parental contribution as calculated above in each month that their child(ren) need child care regardless of the number of days of child care per week. The daily contribution amount is calculated using the following formula:

$$\frac{\text{Monthly parental contribution}}{\text{Days of care per week} \times 4.35}$$

Examples:

4. A family with an annual adjusted income of \$25,000 has a monthly parental contribution amount of \$41.67. The family requires five days of care per week. To calculate their daily contribution amount:

$$\frac{41.67}{5 \times 4.35} = \$1.92/\text{day}$$

5. A family with an annual adjusted income of \$45,000 has a monthly contribution amount of \$291.67. The family requires 5 days of care per week. To calculate their daily contribution amount:

$$\frac{291.67}{5 \times 4.35} = \$13.41/\text{day}$$

6. A family with an annual adjusted income of \$45,000 has a monthly contribution amount of \$291.67. The family requires 3 days of care per week. To calculate their daily contribution amount:

$$\frac{291.67}{3 \times 4.35} = \$22.40/\text{day}$$

### **Minimal Subsidy or Parental Contribution**

When the parental contribution is calculated to be less than \$10/month the CMSM/SDDAB is to provide a full subsidy to the family. Similarly, the CMSM/DSSAB is not expected to provide a subsidy to the family if the subsidy amount is less than \$10/month.

### **Change in Family Composition**

There are situations where the family composition changes from a one-parent family to a two-parent family. This may occur as the result of a marriage or a couple cohabiting for a period not less than three years. In this case, a parent already receiving subsidy is expected to report the change in circumstances to the CMSM/DSSAB at the earliest opportunity. The most recent available *Notice of Assessment* must be provided for the new parent. The combined adjusted income for both parents will then be used to confirm eligibility for fee subsidy and the parental contribution recalculated.

### **Significant Changes in Income**

The income test is based on the annual adjusted income for the most recent available tax year. In most cases, parents are not expected to report in-year increases in income. Any changes in income will be taken into account at the time of the next subsidy review.

Income in the most recent tax year may not reflect the family's current financial situation in cases where families experience a significant decrease in income (e.g. family break-up). In this case, families may apply for a reduced parental contribution. For purposes of the income test, a significant change of income is defined as a decrease of 20% or more compared to adjusted income for the most recent available tax year. Appropriate documentation must be provided by parents to enable the CMSM/DSSAB to verify the change in income, such as pay slips, pension benefit statements or RRSP receipts.

In such cases, the following calculation determines if a significant change in income has occurred. This calculation estimates adjusted income for the current calendar year and compares it to the adjusted income for the most recent available tax year.

#### *STEP 1:*

Calculate the sum of the following types of income:

- Gross employment income, before any deductions including income tax, Canada Pension Plan, Employment Insurance, employer pension plan, union dues
- Old Age Security pension
- Canada Pension Plan benefits
- Interest and other investment income

#### *STEP 2:*

Calculate the sum of the following deductions from income; all deductions are limited to those that may be claimed for income tax purposes:

- Registered pension plan contributions
- RRSP contributions
- Annual union, professional and like dues

#### *STEP 3:*

Subtract the sum of the deductions from the sum of all types of income to determine the estimated adjusted income for the current calendar year.

#### *STEP 4:*

Determine the family's "adjusted income" as defined by the federal government for purposes of the Canada Child Tax Credit for the most recent available tax year.

#### *STEP 5:*

Subtract the estimated adjusted income for the current year (Step 3) from the adjusted income for the most recent available tax year (Step 4). Calculate the difference as a percentage of the adjusted income for the most recent available tax year. If the percentage is 20% or more, the estimated adjusted income for the current year may be used for purposes of the income test.

Example:

Gross earnings were \$1,000/week for 12 weeks and estimated at \$600/week for 40 weeks

<i>Step 1:</i> Estimated income for the current calendar year: Gross earnings = \$1,000 x 12 + \$600 x 40 = \$12,000 + \$24,000 = \$36,000	A	\$36,000
<i>Step 2:</i> Deductions from income Registered Pension Plan - \$50/week for 12 weeks	B	\$600
<i>Step 3:</i> Estimated adjusted income for current calendar year	C = A - B	\$35,400
<i>Step 4:</i> Adjusted income for most recent available tax year	D	\$50,000
<i>Step 5:</i> Decrease in income: subtract current year from most recent available tax year	E = D - C	\$14,600
Percentage decrease	F = E/D x 100%	29%

Since the decrease is more than 20%, the estimated adjusted income of \$35,400 for the current year may be used to calculate the parental contribution for child care.